# THE NOWLEDGE BASED INFORMATION ECONOMY

Gunnar Eliasson, Stefan Fölster, Thomas Lindberg, Tomas Pousette and Erol Taymaz



The Industrial Institute for Economic and Social Research



The Knowledge Based Information Economy The Industrial Institute for Economic and Social Research

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#### Foreword

The economics of information is becoming a catchword in economics. This study documents the knowledge-based information economy in statistical terms. Data from several IUI studies on information processing in firms and in markets are consolidated. Focus has been placed partly on the accumulation and use of human competence in production, and partly on the nature of information processing per se and the actual and potential use of modern telecommunication technology. The manufacturing sector comes out statistically as a redefined and much larger economic activity than conventionally measured. In many ways the growing share of service production in total production reflects the increasing use of knowledge in a modern industrial economy.

The project is part of a large study that the institute is carrying out for Swedish Telecom. Stefan Fölster has written Chapter II, Tomas Pousette, now at the Federation of the Swedish Cooperative Banks, and Thomas Lindberg, now at Öhman, an independent stockbroker, have written Chapter III, Tomas Pousette Chapter IV and Erol Taymaz Chapter V.

Stockholm in May 1990

Gunnar Eliasson The Industrial Institute for Economic and Social Research Bertil Thorngren Swedish Telecom

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## **CHAPTER I**

# **The Knowledge-Based Information Economy\***

by Gunnar Eliasson

<sup>\*</sup> This chapter has been around in preliminary form for quite some time. I am very grateful for many useful comments along the way, especially by Richard H. Day, Frank Stafford, Bertil Thorngren and Bengt-Christer Ysander. In addition I got some very useful comments from Paul David and Nathan Rosenberg, when the paper was presented at a seminar at Stanford University in April, 1989.

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# 1 The economics of innovation and information

This study brings the intellectual dimension of economic activity onto focus. The universal use of abstractions as a foundation for economic analysis, understanding and decision making occurs both explicitly and measurably as information processing and less visibly as the use of "tacit", human-embodied knowledge.

The message is that abstract thinking or theory is becoming increasingly more important in down-to-earth practical matters. It draws significant resources, not in the least in the form of mistaken decisions.

Theory is needed to organize thoughts and facts into a coherent whole. You have to impose prior restrictions on your thinking to get intellectually organized. These are priors you normally avoid thinking too much about. Such *boundedly rational thinking* is necessary for any businessman, and the market is a powerful test for relevance. Boundedly rational thinking is typical for the scientist, arguing his theory, the only difference being that sciences, and notably social sciences do not have as powerful a test as the market. A scientist can live with erroneous priors much longer than the businessman.

Three phenomena in particular are making life difficult for the economist today. Inputs and outputs of the economic system are increasingly transacted in imperfect or regulated markets and/or are being dominated by quality components that we cannot easily measure. Production technology is increasingly moving economic activities across the statistical categories we have become accustomed to. The economist's representation of a nation – a statistical system interacting with the statistical systems of other nations, each being autonomously controlled by a political authority – is being gradually diffused through the international integration of markets and the increasing presence of the multinational corporation. Thus, we are measuring less and less well what is becoming economically more and more important. A particularly tricky measurement problem is the presence of "tacit" knowledge or "human embodied capital".

I am beginning this story with a dilemma facing current economic analysis in terms of a statistical measurement problem. I do this for several reasons. Neither theory nor measurement can develop without each other's support. And economics will have difficulties surviving as a science without a solid (read: better) foundation in good measurement. We lack the measurement system needed to capture an advanced market economy in operation, because we lack the adequate guiding theory.

Before World War II economics was very much social philosophy. It was concerned with, among other things, the nature of rational behavior in matters economics. Improved measurement helped to turn economics into an almost "hard" science. Economics still, however, has an intellectual dimension. It can be viewed from two different angles. With intellectual processes imposed on, or integrated with the physical flows of production, it becomes difficult, perhaps impossible or illogical to view matters economics through the glasses of a hardware-based, economic process. This is at least the case when you study the evolving organizational forms of an economy, which is what industrial economics is concerned with. The organizational form very much controls the information processing in the economy, the mix between markets and hierarchies, the balance between goods production and marketing and distribution, etc. And the intellectual economic process - we will find - draws significant resources. Hence, I want to approach my topic from both the intellectual ("information") and the physical side simultaneously.

Adam Smith (1776) coined the concept of productivity advance through division of labor. By breaking the work process down into finer and finer elements economies of scale in the small could be achieved. These scale effects became the drivers of the macroeconomy.

Work specialization, however, came at a cost. It required *inno-vative knowledge* to be created.

The more elaborate work specialization the more resources needed to *coordinate* production. Hence, there are explicit communications costs associated with organizing a specialized economy. Goods have to be moved (*transports*) and *information* has to be *processed* to guide and control all specialized activities. Such coordination can be achieved *through the market* by what Adam Smith called the invisible hand, and through management or *administrative method* in production units. The relative efficiency of the two methods determines the size structure of administrative units, or firms in the economy, as suggested by Coase (1937), and hence the market structure.

Determining the division of labor and thereby the information technology to coordinate economic action is also a prime function of markets. This "choice" of organization technology is rarely made explicit. It comes about through experimentation, mostly in markets and to the same extent through the political process. The outcome of that experimental choice process, the organizational memory of the economy is largely "tacit" and strongly influences the properties of the economic system. It has evolved through the entry and exit of firms, or the recombination of firms, the movement of people with competence between firms and within firms (internal labor markets). This determination of the organization of the economy of a nation is much more fundamental than the classical stereotypes of choosing between a planned and a market economy. The complexities of the sorting and selecting mechanisms of the markets, the *filter*, in a large measure characterize the economic system.

Finally, knowledge, once created (innovation) is diffused through the economy through imitation, or through various educational arrangements. *Learning* is an important fourth category of economic activities that has to be considered to capture the whole economy at work (see Table I.1).

The first conclusion coming right out of Adam Smith's original idea is that macroeconomic growth theory has to be based on a theory of organization of markets and of hierarchies to capture what goes on in a growing economy. And the prime ambition of this book is to measure the inputs and outputs of a growing economy such that its organization, the creation of knowledge and information use is accounted for to the extent possible.

This study will furthermore demonstrate empirically that the four information activities listed together make up the bulk of resource use in the advanced industrialized economy. One could say that economics really is about the *economics of coordination, innovation, selection and learning* (Eliasson 1989c). A significantly improved national accounts taxonomy to capture the relevant inputs and outputs of the *knowledge-based information economy* is in fact necessary to understand what is going on economically. This is also what this whole publication is devoted to.

This chapter attempts to design an information accounting system that is capable of capturing the relevant economic activities of a modern, industrial economy. This accounting system will be based on the end use classification of Table I.1. Some of the principal problems of economic measurement related to the choice of accounting system will be discussed in Section 6.

In Section 5 of this chapter, I will choose one classification scheme to measure the *information processes of the economy*. This classification scheme is a modified form of cost accounting that we have studied in business firms. In Chapters III and IV complementary information accounts for the manufacturing sector have been put together.

#### Information technology as a form of organization

The information technology of an economy is largely embodied in its organizational structure. The organizational structure has evolved historically, being influenced by the ongoing economic process. At each point in time the organizational structure sets the limits – very much like an operating language of a computer – of the innovative,

coordinating, filtering and knowledge transfer processes of the economy. The economy so to speak has an organizational memory, and economic development becomes path dependent.

To understand technological advance in terms of the four activity types in Table I.1 we want a measurable characterization of the organizational structure of the economy. To model, or theorize about economic growth you have to explain (endogenize) institutional and organizational change. Currently this is beyond the art of economics.

On the other hand, looking at identifiable innovations like the "steam engine", one by one – which is the conventional conceptualization of technology advance in economics – biases our focus onto a much too simplistic model of economic advance. A clustering of innovations into "development blocks" or "infrastructures" or "technology networks" conveys a better understanding of technological development. The moving forces behind economic growth, however, occur at lower levels through a flow of changes in the organization of physical flows of production. Such "*reallocation of resources*" drives macro productivity growth and releases the productivity of physical factors. Hence, to explain macroeconomic growth one has to understand how changes in the organization of communication and information transfer in the economy generate measured productivity advances at the macro level.

#### Quality destroys the accounts

The theme of this book will be the knowledge-based information economy as it is reflected in a rapid shift of structure towards service production rather than goods manufacturing, and also a rapid, but statistically less visible change, pushed by technology towards different work organizations or institutional forms.

This development increases the heterogeneity of qualities of outputs and inputs, and hence also the difficulties of measuring *input and output*. Capacity "installed" to produce quality of output has two dimensions, namely the distributional one associated with the rate of return, and the welfare, output dimension. On the input side we cannot measure knowledge capital well. On the output side we lack statistical techniques to measure volume of quality produced. Technological competition through quality of output hence has a strongly disruptive effect on economic measurement. I suggest that these two intangibles are what really matters in an advanced economy. Thus, the modern industrial nations may be entering a phase in which the most important and the most rapidly growing inputs and outputs – knowledge and quality, respectively – are not measured at all (Eliasson 1989a). Our economic sensors will only be able to pick up a noisy reflection of the ongoing "hidden" production process, namely a

positive return to these unmeasurable quantities, reflected in abovenormal returns to measured capital in the capital market.

#### **Knowledge or information?**

The economic importance of dominant "tacit" competence capital embodied in the organization of firms and the economy, unmeasurable qualities associated with inputs and outputs of the economy, and difficulties of communicating essential economic information will be discussed, hence making this introductory chapter an essay on economic theory and measurement.

Modern computer technology has, however, been very helpful in this respect. It has forced a standardization on the terminology in the field. Being *informed* and *possessing knowledge* or even being *learned* are concepts long used synonymously in literature. As we go on information will mean coded and communicable knowledge, that can be articulated and understood if the requisite receiver competence exists. All other knowledge is "tacit" to use a term from psychology introduced to a reluctant economics profession by Polanyi (1967) and later by Nelson-Winter (1982) Murnane-Nelson (1984), Pelikan (1989). I will not make the conventional assumption that communicating knowledge is only a matter of transactions costs. Transactions costs are the dominant information processing costs of Table I.1. Information costs account for the bulk of resource use in the economy and the efficiency of information processing is reflected in the "tacit" organizational structure of the economy.

There are various ways of demonstrating the existence of tacit knowledge beyond the notion of prohibitive costs to communicate. If individuals in teams or organizations exhibit significant heterogeneity in competence or talent there will always be significant knowledge that cannot be communicated due to lacking receiver competence (Eliasson 1988d). It is "tacit" to those who don't understand. And this simple proof, assuming differences in sender and receiver competence will be a critical line of reasoning in the rest of my chapter.

# From the printed word to modern information and communication technology the necessity of path dependent economic growth modeling

Even though the fine detail of our measuring instruments limits our statistical precision, the fact is nevertheless that improvements in *information and communication* technology constitute the moving forces behind historic economic growth among industrial nations. Practically all technological advances referred to in the literature belong to this category, meaning more or less that new technology created under item 1 in Table I.1 has upgraded the physical and administrative capacity of the economic system to coordinate specialized work (item 2 in the table), including the technology to upgrade technology. The latter learning dimension is important since it lends new properties to the economic system.

The filtering and educational activities have not been quoted very much as technological advances, but I will show in this brief historical overview that they belong here, that they have contributed significantly to economic performance at the macro level, especially in recent decades and that they probably will to an increasing extent in the future. This is enough to establish empirically the notion of a *knowledge-based information processing economy*. A theory, furthermore, that entertains the ambition to explain the development of that economy has to be *organization- or micro-based*.

Major technological advances in the past have been heavily geared towards communication techniques, affecting both the use of information and physical transports. Information technologies related to communication and transports have a common property, namely to be very general (generic) in application, and contributing to the coordination and filtering processes of the economy. Hence, they exercise leverage effects on the entire economic system and form the basis for building so called development blocks (see Dahmén 1950). These advances in information and communication technologies have in turn completely reshaped the organizational forms (NB!) in those societies where they have been adopted and accommodated. The most general example of such social technologies is the organization of markets. Joseph Schumpeter (1942, p. 123) mentions double entry bookkeeping, an accounting control device invented in medieval Italy as a revolutionary improvement in the technique of rational cost and profit calculations, that makes large business entities manageable.

Among the more well known clusters of new technologies from the text books, we have;

- the printed word
- the steam engine
- electricity
- standardization
- automobile transport
- financial institutions
- electronics based information technology
- general education.

To this I want to add:

- the art of managing large business organizations.

I will link these "innovation blocks" together to show that they have been instrumental in moving economic development in industrial nations.

#### The printed word

Communication through the printed word is perhaps the most basic technology of a market economy. This innovation of 500 years ago<sup>1</sup> is not only a way of passing on a coded message. It is also a technique of documenting agreements (contracts), of standardization etc. Studies of historic, long-run growth processes have generally neglected the printed word as a form of (information) production technology and concentrated on the diffusion of technical innovations. The diffusion of information for hundreds of years through the printed word, however, tells a different story. The printing technique was a path-breaking production technology. It made it possible to pass on large volumes of knowledge in the abstract form of written information, which is a technology in itself. The use of that information required, however, a knowledge base in the receiver. He or she had to be able to decode the messages, be literate. Eisenstein (1979, Ch. I) calls printing "the unacknowledged revolution". She goes on to point out that the contribution of the printed word to the development of an industrial society has been a matter of many centuries and it may never be possible to realize the full extent of society's debt to this information technique.

Parker (1984), on the other hand, passes over "printing" in the

<sup>&</sup>lt;sup>1</sup> The invention is in fact much older than that (Macioti 1988), even though Gutenberg's invention seems to have started the information revolution in Europe ascribed to the printing press.

traditional way: the importance of communications techniques before 1850 has to do with physical transport of people and goods. In the second half of his section on communication, the economic "effects of the telegraph and the telephone" are discussed in passing. Economic growth is typically propelled by physical innovations that move the goods producing machine called "industry". Parker fails to observe, however, that none of the innovations he mentions would have been discovered or applied with success were it not for the ability to pass on coded information through the printed word. In fact, a moneybased market economy cannot be conceived of without a complementary, extensive use of information techniques based upon this fundamental discovery.

Braudel (1972, p. 764) emphasizes that "one of the great borrowings of Mediterranean civilization was undoubtedly the printing press which German master-printers introduced to Italy, Spain, Portugal and as far away as Goa".

Later Braudel (1981, pp. 397ff) refers its contribution to the development of more efficient techniques of warfare ("artillery") and ocean navigation and the printed word as a vehicle for transforming and transmitting the mathematical revolution of the 17th century into practical applications. These two techniques helped propel Europe to military and commercial dominance in the world for a long time.

But the capitalist market economies that began to develop in stages used information techniques – and since the 16th century the printed word - as an integral part of innovative, productive and distributive activities. Eisenstein (1979, p. 8) also notes how the abundance of written records "affected" ways of learning, thinking and perceiving among literate élites. It affected the ways tradition was passed on from generation to generation. Barriers to the spread of information and knowledge were efficiently broken down and the way was paved for the age of enlightenment. Eisenstein also underlines that "standardization was a consequence of printing". Standardization and improved taxonomies are "requisites of printing". Standardization and improved taxonomies are requisites for improved measurement techniques and, hence, an integrated part of scientific and industrial development. The coded message is the first stage in the development of theory, measurement and quantification techniques. The development of mathematics certainly depended on the technique of printing, as is still the case for the diffusion and transfer of sophisticated skills of industrial society.

On the other side of the coin, the potential importance (indeed danger) of this was officially recognized as long ago as the early 1600s when the Vatican attempted to suppress all printed references to the unwelcome conclusions of Copernicus and Galileo (de Santillana 1958). (It is instructive to note that representatives of the Swedish

social democratic Government some years ago voiced cautious opinions about prohibiting the public use of satellite antennae.)

#### The steam engine

The steam engine is the classical innovation always referred to in explaining the upward "kick" in economic growth experienced during the industrial revolution. The steam engine, once perfected to the reliability needed for practical use, made railroads and large scale, fast sea transports possible. The production organization of the industrial world was entirely reshaped over a period of 50 years.

Since the industrial revolution has been so closely associated with the harnessing of energy and the substitution of steam energy for human muscle power in transports of various kinds, many researchers have preferred to relate industrialization to the increased efficiency of energy production.<sup>2</sup> The point, however, is that lowered transport costs due to increased transport efficiency made a different and more efficient organization of production possible. Railroads, steamships and steam powered equipment to move goods within factories and between factories, cities and nations are what made specialization of production possible. Only part of this increase in transport efficiency can be attributed to cheaper energy.

It is interesting to observe for later consideration that besides the East Indian companies of some nations and the organization of wars, the organization of railroad businesses constituted the first large scale business organization, and an intermediate organizational phase between medieval and modern organizational techniques. At least in Sweden, the early organizers (Glete 1987) of railroads came from the military. In addition only those nations that built railroads early belong to the wealthy industrial nations of today (see below).

#### Electricity

Electric power generation and transports also belong to the often quoted growth-generating technologies. It is universal in application. As with railroads also electric power distribution required heavy network installations. And it allowed the creation of many development blocks such as sources of power in industry, in transports and in household appliances, heating and illumination. Electricity is also a technology behind the new electronics-based information technology.

David-Bunn (1988) illustrate the emergence of electricity genera-

<sup>&</sup>lt;sup>2</sup> Schurr (1984).

tion as a major source of energy as the result of a standardized system of distribution. Standardization of the electricity grid is indeed an information technology. This standardization, including the choice between alternating and direct power, took its time in emerging, offering along the way many different, extreme and hybrid solutions.

#### Standardization

A language is a standard for communication. Specialization of work processes to achieve economies of scale in the small was the new organizing and coordination technology of the early industrial revolution. The design of standardized, interchangeable parts defined the second phase in the industrial revolution, especially enhancing the process efficiency of American industry (Carlsson 1986). Both phases of development made it possible to design standard machine tools for repetitive, standardized, and precise machining sequences (cutting, drilling, etc.). Configurations of these standard machine tools since almost 150 years in fact still define the design of the bulk of engineering production. Standardization is a typical scale technology, and is currently becoming important for the universal applications of the new electronics-based information technology in the form of standardized operating languages, communication protocols and compatible networking designs.

One could argue that standardization represents an important information technology in itself. The main point is to decide on a standard to achieve the desired generic effects; a standard operating system to make data communication possible; a standard language to make people communicate.

But hastily conceived standards may produce a long-term inefficiency even though there are significant short-term productivity improvements. If the standardization task is complex enough a concerted effort under the auspices of an appointed standardization commission might produce the wrong standard; you get Esperanto instead of English. There are optimality properties associated with the choice of standard, and the best standard can perhaps only be obtained, if it is allowed to be freely filtered through the market through experimentation and competition, very much as it is currently happening with operating systems of Personal Computers.<sup>3</sup>

The development of the U.S. electricity generating and distribution system offers a challenging example. It developed in the market as a result of trial and error, and competition. Edison, that was originally locked into a direct current technology eventually realized that

<sup>&</sup>lt;sup>3</sup> The ongoing (April 1989), so called UNIX war is very instructive. See Business Week, March 27, 1989 p. 54f.

the alternating current was the winner, and bailed out, in fact profitably. The alternating current network offered a host of efficiency improvements, especially cheap long distance, high voltage distribution. But, argues David (1989), direct current transmission required a battery system for efficient use, which was a handicap at the time. Imagine what could have happened to battery technology, and the automobile engine, if Edison had decided to stay on and compete Westinghouse's alternating current solution out of the market.

#### **Financial institutions**

Financial markets provide at least three different economic services:

- supply of finance
- goal setting, coordination of investment and production
- compensation for risk taking and for contributions of tacit organizational knowledge.

The first "notion" is the common one and most frequently referred to in the context of economic growth. Ashton (1948) argues that the creation of new financial institutions that pooled and distributed the real resources of the economy was what really "engineered" industrial take-off in the late l8th century England. The volume of resources needed in l8th century England was, however, small compared to the volume of resource reshuffling that can be achieved at short notice in international markets for finance, and in the U.S. domestic markets for ownership and control. The effects of such financial transactions are "reshaping industrial America" to use a popular term from business journals of the last few years. Ashton's argument carries directly over to modern raider and take-over activity. Many new financial investments contributing to this financial capacity, like option markets, would have been infeasible without modern electronics-based information technology.

We won't go deeper into this special dimension of economic activity, but only mention that the key production activity going on in financial markets is risktaking and reallocation of resources and competence according to signals in the markets. Improvements in market information processing, hence, make it more clear than before who performs below, and who performs above the market standard, and force the corresponding reallocation of resources. In that sense the strength of the signal in the capital market that somebody is exhibiting a better performance than you, and forces you, or somebody else, to do something about your own efficiency, defines the efficiency of the goal-setting function of markets. Even though abstract, the goal-setting function of the capital market is the true manifestation of the information technology of markets.

The existence and compensation of tacit knowledge is a particular instance of this information technology, in the sense that the capital (stock) market is the only market in which tacit competence can be properly rewarded, and the appropriate effort stimulated to come forward. The evidence on the efficiency of the "efficient" stock market in that respect is, however, not convincing (Eliasson 1988d).

It was observed already by McKenzie (1959) that the competence input by owners or entrepreneurs had to be recognized for all factors to be compensated, total value exhausted and equal to total costs and general competitive equilibrium possible (also see Eliasson 1985a, Ch. VI, and 1989a). However, if this entrepreneurial knowledge is typically tacit, an experimental process with unknown transactions costs is required to establish the equilibrium. We have just discussed the entrepreneurial process in the capital market and its compensation mechanisms. New financial institutions define new information technologies in capital markets, that lower transactions costs and/or affect these compensation mechanisms. The interesting question is whether entrepreneurial activity in both the real system and in the financial system at all makes a competitive equilibrium situation feasible. Whatever the answer, recognizing the importance of entrepreneurial and information activities in the capital market, as they occur in the intersection between the financial and the real system, fundamentally changes the dynamic properties of the economic system.

#### Automobile transport

During the last 50 years or so the automobile has provided an increasingly important and flexible "communication" service, including physical transports of goods as well as transports of human beings. This "communication" technology is universal in its application and has been increasingly expanded as the infrastructure needed to support it (roads, gas stations, repair facilities, motels, etc.) has been built. The "automobile" is a classical source of a "development block" in Dahmén's (1950) sense. It has dramatically reshaped both the production system and the ways of life in modern, industrial societies. Its main advantage over earlier forms of transports is flexibility in speed, direction and bulk size. This flexibility was achieved at a cost. As flexibility of transport became an increasingly important quality of the goods being delivered, however, the volumes being transported over roads rather than railroads increased.

#### The electronics revolution

The modern electronics-based information technology is a recent parallel to the printed word. Both technologies are extremely general as to their applications potential. The use of both technologies requires a correspondingly broad-based receiver competence. The economic implications were and are (respectively) formidable, and the gestation periods very long.

Generalized and efficient taxonomies, standardization and mathematical thinking are key notions in the new, digitally based information and communication technologies with which this study is concerned. For purposes of our further analysis of the commercial implications of information techniques, we will reformulate a distinction that Eisenstein (1979) carefully makes. The spread of printing first profoundly affected and altered the nature of communications within the already literate élite; i.e. where the required receiver competence existed. Second, however, the advent of printing also encouraged the spread of literacy, although the latter has been a very drawn-out process. Printing both lowered the costs of communication per se, the costs of teaching its use as well as the costs of further improving the same technology. If we generalize this observation to information technology in general, and modern computer technology in particular, we can say that the change in the nature of communication among those already "literate" corresponds to improvements in productivity experienced in already existing firms, while the spread of literacy corresponds to the widening of the base for such improvements. Even though this means stretching the argument a bit too far. modern electronics-based communication technology would have been impossible without the help of coded information exchange through the printed word.

The latter is what matters in the longer run. It explains why nations and individuals have experienced a tremendous variation in success, and why the economic effects can be profoundly negative if a "nation is unobservant" and negligent. Hence, each individual, each firm and each nation at each point in time face a large "education" problem.

#### The importance of universal education

Education and scientific research are the catch words for achieving success in the knowledge-based economy. Hence, the creation of a competent receiver system for complex information must be a "generic" growth-producing factor. Thus, the creation of a universal education system has often been referred to as a necessary infrastructure for a wealthy industrial economy. Evidence is overwhelmingly in favor of high levels of literacy being correlated with high levels of industrialization and economic wealth, and vice versa (see Boserup 1981, Eliasson 1988a, p. 19). In principle it is easy to accept the idea that universal education is one of the key "information technologies" upon which western industrial growth has been built. Sweden spends about 6 percent of total labor input on education and research, as measured in the national accounts and the U.S. more than 8 percent. The figure is lower for the OECD world on average. But such figures only give a partial picture of the enormous differences in human capital that distinguish the rich and the poor nation from one another, and the enormous resources needed to upgrade the human capital of the poor world to standards of the industrial world. The operational content of human capital and the production of useful educational output furthermore remain to be clarified. How to design an efficient educational system is still a matter of trial and error (see Eliasson 1988a).

From the economic perspective of this book I will define research as the creation of new knowledge and education as a method (a technology) of facilitating the transfer of new knowledge (see Table I.1). To transmit and to receive knowledge of something new, you need the know-how to package/present the message and receive it as intended. Education then is a method of removing the property of "tacitness" of knowledge, putting it on a coded form as information. One could say that the potential of science to uncover and transmit understanding – "the truth" – is the very foundation of western culture, beginning with the Greek culture, being boosted by the encyclopedists of the period of enlightenment, and manifesting itself on an enormous resource-using scale in the form of the cultural, educational and scientific establishment of western industrial nations.

Economics is, however, schizophrenic in its approach to education. On the one hand we have the economics of information, by which agents search or interpret (market) signals. On the other hand we have the completely contrary idea, implying that knowledge is all tacit, being embodied in capital and in labor as a "quality", the size of it possibly being measurable indirectly by the value it creates in the production process (Denison 1962, Jorgenson-Griliches 1967, etc.).

However, beyond regressing production value created on schooling input, or estimating "learning functions", very little research on the nature and efficiency of the total educational processes of an economy has been carried out. This was noted already by Froomkin-Jamison-Radner (1976), and the survey of the state of knowledge in Murnane-Nelson (1984) does not indicate any great leaps forward. This is an interesting absence of scientific attention to an activity that in the U.S. draws labor resources on the order of magnitude of a quarter of the labor (hour) input of manufacturing industry, and much more than that if we recognize that higher classroom education in private U.S. industry draws very large resources, in some large firms being almost as large as R&D expenditures (see e.g. Eurich 1985, Eliasson 1988a, etc.). In addition to that, work as such, and increasingly so the higher up the "quality" ladder you go, is a constant on the job-learning process. Few would argue the point that the natural science revolution of the 17th century laid the foundation of the industrial revolution. An increasing number of researchers would, however, not buy the idea that feeding more resources into basic natural science research would necessarily increase economic growth (Eliasson 1988a). The knowledge diffusion process requires both resources and "technology". It may even be argued that the stock of new technology existing globally is being poorly exploited by the firms of the industrial nations. A firm, an industry or a nation without the appropriate receiver competence of new scientific knowledge would not be capable of exploiting it industrially. Thus, it is perfectly possible that lacking the appropriate manufacturing receiver competence, the huge U.S. natural science research establishment may work against U.S. interests, by subsidizing increased Japanese competition, Japanese firms having passed U.S. manufacturing firms in technological receiver competence (Eliasson 1988c).

Similarly, arguments and studies purporting to show a causal effect from engineering education to industrial growth still are mainly reporting prior assumptions and have failed to come up with the evidence (Eliasson 1988a). In fact, the French began formal engineering education (in road and bridge building in particular) in the late 18th century to beat the British in warfare. No industrial revolution followed. The British had no formal engineering schools until very late. They did, however, have a long tradition in applied natural science, dating back to Sir Francis Bacon, being carried by Gresham College, the core of the Royal Society, and running very counter to scholastic, philosophical or theological thinking elsewhere (Frängsmyr 1977). The professors of Gresham College were very practically oriented and worked together with the industrialists. Hill (1965) argues that the importance of Gresham College has been disregarded by historians, who have overestimated the influence of Oxford and Cambridge. As Hill (1965) also observes, the areas of England first to become industrialized to an increasing extent built their advance on a population of - if I may use the word - "consultants", that specialized in diffusing, for a profit, the growing knowledge base of natural science, through small booklets and handbooks or through direct consulting, publications or activities that demanded a significant receiver competence in physical and mechanical science. The industrial revolution started in England.

I would personally argue (see Eliasson 1988b) that the organization

of knowledge creation and diffusion – the scientific and educational process – and the scientific traditions upon which these processes are organized are decisive for the end result (in the firm) of industrial advance and of economic growth. Furthermore, the most general educational experience an individual can have is a varied job career; because new knowledge in tacit form in the intersection between coded scientific principles and practical applications is being generated in the experimentally organized business sector.

While research is rapidly (1) creating new tacit knowledge (2) the educational level of the receiver determines how fast the knowledge can be transferred onto communicable codable form and (3) the educational and technological level of the production system determines how fast and efficiently the new knowledge base can be turned into industrial applications. Hence at least three stocks of knowledge or competence have to be considered. They are differently sized at different places and they grow at very different rates. And we cannot even define these knowledge bases.

I would thus, finally, argue that understanding economic growth is impossible until the nature of the educational processes of an economy has been properly understood; both early formal schooling, higher formal education and (above all) on-the-job training in all its varied forms. But most of the empirical information to go on is lacking.

## 3 The art of managing large business organizations – the corporate language

#### The industrial knowledge base of a nation

A comparison of different countries shows enormous differences in human skill endowment. In the advanced industrial society this endowment is normally taken for granted. It is "tacit" and its inhabitants may not even realize its significance for their economic well being.

The costs in the past in the form of lost physical work input to educate, or train the population is what modern, industrial nations derive their wealth from. Since educating and training the people of advanced industrial nations require the presence of "teachers" that possess the competence needed – and much of this competence resides in human beings or teams of individuals working in the advanced industrial nations – it is easy to understand the difficulties associated with "trying to catch up" through educational crash programs. And the competence endowment of a nation appears to be "durable". Not even the devastation of the Second World War destroyed the industrial human capital endowment of Germany and Japan, only physical capital. But in a historic perspective the human capital of a country, by degrees and through political and institutional arrangements, can be made both to deteriorate and improve in quality and quantity. The problem is that science currently provides no guideline as to how.

The postwar period, and the last decade or so, in particular, has witnessed the growth of giant Swedish multinational firms that have replaced basic industries as the backbone of Swedish industry, and hence economic wealth. This development is in contrast to developments in other industrial nations, that have seen a shrinking in the size of the large firms, and in this see a cause for concern. Is the large manufacturing corporation really the efficient future organization of industrial production?<sup>4</sup>

The earlier section discussed financial markets as suppliers of finance, as goal setters, as coordinators of investment and production and as allocators of scarce human competence. This section discusses the same economic problem, not as it is solved in the markets but as it is solved in a hierarchy through administration or management technique rather than through the price system. Apparently administrative techniques in Swedish firms have beaten the market in that task over the last ten to twenty years, in contrast to developments abroad.

#### The large firm

A firm by definition derives its existence from a "team" or "hierarchical" competence to coordinate production that is superior to the market. This coordination competence is one of the information processing activities investigated in this essay.

Hierarchical superiority over the market depends either on badly functioning markets, or superior management competence. We therefore see an interesting paradox in the historic development of the giant firm. The specialization of work, so well presented by Adam Smith, was made possible through the development of a viable market economy. However, in some dimensions physical size turned out to be exactly what made a difference; namely large volume production of standardized goods for "universal use" ("steel"), assembly of standardized products ("automobiles"), finance and risk handling (banks, insurance, conglomerate organization), etc.

<sup>&</sup>lt;sup>4</sup> This problem is investigated in more detail in a separate study (Eliasson, 1989d).

Sometimes a hierarchy substituted for the absence of a market, as was the case in the provisions of risk capital in the early industrialization process. In recent years the capital markets are becoming increasingly efficient compared to hierarchies in profitably managing scarce funds. Raiders are threatening to take over the very large U.S. corporations. And there are often good reasons for it.<sup>5</sup>

The larger the organizations the more complex the coordination problems. As a rule the large business organizations are all afflicted with various forms of scale diseconomies when it comes to coordinating the hierarchy (see Eliasson 1976, 1984b). In each case some specific scale economy or synergy makes all the difference. Many of these synergy effects have also been documented in literature. The wealthy industrial nations have succeeded over the last 100 or so years, to exploit large, in some cases global economies of specialized scale, through the ability of their firms to organize and coordinate large business hierarchies. The coordination technologies have been efficient enough to overcome the handicap vis-à-vis small competitors in terms of flexibility, bureaucratic overheads, etc. and to generate a large surplus (rent) from the particular scale factor (competence) upon which the firm is built (see Eliasson 1988d).

While a combination of finance and crude processing scale ("steel") characterized the early industrialization, scale on the assembly side took over as engineering industry grew in importance, giving way in the postwar period to distribution and marketing and in more recent years, to the appropriation of technology rents through controlling the market outlets ("buying market shares").

As time has marched on process technology and market technology have also changed, affecting the hierarchical efficiency and the nature of big business and its rents. Some industries of the rich nations have not performed well on either innovative or educational accounts. They have lagged behind industrially as they got stuck in obsolete "scale technologies". The Swedish "industrial cycle" over the last 100 years is especially illustrative. Natural resource industries (forests, iron ore and hydroelectric power) were first transformed into raw material (basic) industries. In the postwar period these industries were used to finance a rapid expansion of specialized engineering industries. During the last 20 years or so a combination of advanced product development and global marketing/distribution competence has become the key characteristic of technological (product) competition, manifested through a heavy concentration of Swedish manufacturing production to a few giant international firms. Each of these stages of development required the earlier stage as a knowledge base.

<sup>5</sup> See *Expansion, avveckling och företagsvärdering* (Expansion, exit and valuation of firms), IUI, Stockholm 1988.

In fact, as Bo Carlsson has recently (1987) demonstrated, Swedish manufacturing industry appears to have developed along a course, contrary to the rest of the industrialized world, breeding increased scale both in production (plants) and firm (financial) size. More specifically the scale economies developed appear to be (Eliasson 1984a, 1985b, 1988c) a combination of product development in Sweden, and global marketing. This innovative organizational technology is indirectly reflected in the statistics of external service purchases in different countries and industries reported in Chapters III and IV. The Swedish orientation would bring critical service functions like marketing and product development inside the firms. Since these are particularly resource-using internal services, since they are particularly extensive in those firms that have developed that particular competitive edge, and since these firms have been very successful to the extent that they now dominate the entire manufacturing industry, one would expect that their dominance in the large firms significantly affects the "statistical characteristics" of the entire manufacturing sector. The data differences reported therefore may not be puzzling at all.

An interesting question is whether this selforganizing hierarchical structure is a viable organizational form for the future, when smaller scale and organizational fragmentation seem to take precedence in the rest of the world. Perhaps the economists are in for another puzzling experience if they don't improve their measurement systems fast.

#### Industrial and statistical fragmentation

On this score a number of new technologies directly related to the problems of this book have developed. There are two tendencies counteracting each other.

First, hardware technology in a number of traditional industries is making small scale, flexible production increasingly competitive compared to the traditional, large scale factory organization. New flexible manufacturing production techniques explain part of this development, but economic factors probably are decisive, namely tastes and demand for variability in product design, of industrial goods in particular, but also of course for consumer products among the rich industrial nations. The result has been the development of global markets for specialized products, and a diminishing scale in goods manufacturing, partly reflected in an increased decentralization of production through subcontracting.

A particular instance of this development has been the rapidly increasing institutional fragmentation of manufacturing-related service production making the statistical definition of manufacturing industry increasingly diffuse. If a large manufacturing firm like Volvo operates its marketing, or R&D, product design, or maintenance functions internally, all these typical service activities are classified as manufacturing. If the same services are subcontracted in the market, they are called private services, today making "business services" the most rapidly growing employer in both the U.S. and in Sweden (see Figure I.1. Also see Elfring 1988a, b, Eliasson 1988a, pp. 67 ff). We will return to this below when going through the numbers. But I should add that economic factors play an additional, forceful role in pushing this development. First of all a large factory line organization can never satisfactorily define individual efforts and productivities. Furthermore, the morale of large hierarchical organizations, reinforced by unions, is not to allow the enormous spread in individual productivities to be fully reflected in work compensation. Hence, any large, hierarchical organized production unit exhibits a strong internal wage and salary equalization, compared to the corresponding productivity spread. Thus, there exist strong incentives for highly productive and economically valuable individuals or teams, to break loose from such a rigid work organization, to establish their own team in the market and appropriate their own productivities. Obviously, taxes also stimulate this development, although this development has so far gone faster in the U.S. with lower taxes than in Sweden. With engineering industry, where this development is most visible, it is based on a new organization of production and possibly on new communication and information technology.

# Decentralization of production through more efficient central controls

The opposite tendency towards monolithic, financial organizations composed of a decentralized production system has also been made possible by modern information technology.

A rigid line organization of production needs a minimum of coordination, since the speed of the line forces a consistent work input. With increasing heterogeneity of products and of markets a corresponding internal fragmentation of the organization of production has followed, requiring a rapidly increasing middle management bureaucracy to coordinate the large firms. Middle management essentially serves the purpose of communicating targets top down through the organization and communicating information or capacities etc. bottom up (Eliasson 1976). In very large firms this administrative coordination bureaucracy – the comprehensive budget process belongs here – eventually became counterproductive and costly enough to attract attention as a potential rationalization target.

The concern with improved information and communication technology in the organization of production has increased steadily over the last 50 years.<sup>6</sup> The first steps were purely organizational, including the spread of divisionalization in the early postwar years. However, with the advent of computer age it has become common to talk about making corporations (electronically) transparent. There is an obvious direct rationalization potential here, that has been slow in coming. The largest benefits of the new technology have come through fast growth of firms as financial organizations, breaking the size limits previously set by prohibitive internal coordination costs. The technique has been decentralization of operations through a more reliable central profit control system. Swedish firms in mature markets have been particularly creative in exploiting this technique, globalizing and reaping benefits from large scale in global markets and from distribution in particular, increasingly decentralizing goods production. Global marketing and distribution scale has become very profitable through this coordination technique, since it allows firms to capture the rents from new product inventions through R&D very rapidly and ahead of the rate of imitation of competitors.<sup>7</sup>

Thus it is completely wrong to talk about the lacking high technology or competence industries in Sweden. The global coordination technology we can observe in large Swedish corporations is indeed high-tech in management, and there is no evidence whatsoever, that high-tech industries of the traditional cut have been particularly successful in terms of profits. Above all, small, high-tech start ups take an incredible time to grow large, and most of them fail. The employment backbone of Swedish industry sits in the big manufacturing corporations, basing their success on sophisticated global management and information technology.

### 4 The information design sectors

The broad presentation of the information and communication processes of a national economy in the earlier sections means looking at production from a different point of view than the conventional one. Rather than studying the input-output structure of the economy we have been looking at its organizational design, acknowledging

 $<sup>^{6}</sup>$  or perhaps over the last 500 years or so. As I mentioned, Joseph Schumpeter (1942, p. 123) called double entry book keeping – a typical information device – the major innovation of the industrial world that made rational profit and cost calculations possible.

<sup>&</sup>lt;sup>7</sup> This is further elaborated in Eliasson (1987b, 1988c, 1989d).

thereby that the designs can differ and exhibit different performance characteristics. We have made the organizational design of the economy the blueprint of its information technology. Having said this we have also said that the above account of information processing is grossly inadequate, since it has been restricted to the production of typical consumption goods and services. Once innovations, tacit knowledge and learning have been accepted as important elements of the dynamic economic process, we also have to accept that decisions now and then go wrong. Mistakes, being a normal part of economic processes is the essential learning cost of the *experimentally organized* economy discussed at length elsewhere (Eliasson 1987a, 1988b, 1989d). Part of resources of the economy has to be devoted to coping with change and the unexpected. Furthermore, the whole mood controlling part of society and deliberate designs to bias information and understanding; culture, policy, teaching, religion, etc, has been left out.

Service production that has earlier been regarded as services for direct consumption now become part of the huge, resource using "software" or information structure that controls economic processes.

There is a goods-producing "engine" somewhere underneath this deep structure. But it is no longer only "manufacturing" that moves and supports all the rest of the economy. A large chunk of typical information activities has to be added; the church, the media and the political, the entertainment, and the cultural establishments, union activity and lobbying, and probably also the research and teaching communities. Together the typical information design activities (excluding research and teaching) accounted for at least 8 percent of total employment in an advanced industrial economy and contributed about as much to GNP in 1985, as we measure it (see Table I.6). With the exception of parts of manufacturing, these activities employ the most well educated members of the labor force.

#### **Misinformation society**

Information design filters, hence, play a fundamental role in shaping, modifying and biasing the flows of information in modern industrial society. Some of them interact directly with the physical production process of manufacturing firms (finance, retail and wholesale trade, etc.), others indirectly, while a large part of service production operates on the "mood" or "culture" of society. There is not yet a method available to capture this entire information process. Table I.6 is a crude attempt.

Economics traditionally assumes policy and culture and other "institutions" to be exogenous to the economic system. The volume

of direct intermediating and trading inputs can, however, be measured. It follows from what I have just said that the softer services side is the one most fundamentally affected (so far) by the rapid advances in communication technology of recent years. Even though people at large are bad readers of books the less literate masses are influenced by an increasingly potent presentational technology, launched at them by lobbying organizations, interest groups or the political system, and other members of the information design sector through the most formidable of communication techniques. The influence of television (compared to before television age) on demand patterns, on the political system, on ways of thinking and on culture in general can hardly be underestimated. This is probably both where demand growth will occur and where the largest technology potential is to be found over the next few decades. The economic effects of an even more effective international voice, text and picture based communication system are mind-boggling, as are the educational demands on economies still shaped in a national mode of thinking.

Understanding what to do has become – in our presentation – more important and more resource demanding than doing it. Understanding includes three steps:

- (1) Establishing the existence of a fundamental factor or relationship upon which to act.
- (2) Choosing a "theory" through which to screen (filter) facts (bounded rationality; Simon 1955).
- (3) Interpreting the facts.

Classical economic literature discusses only (3), assuming that (1) is no problem, and that all information that is needed is freely available, and both can be and are used. This is the full or perfect information syndrome of economics. It has made classical economic theory a very hazardous support for understanding things economical.<sup>8</sup> It focuses attention on analytical technicalities and leaves the intellectually much more demanding task of establishing context (1) and relevance (2) to the discretion of the decision maker. Hence, our interpretation filters make us all observe more or less distorted images of the underlying fundamentals.

<sup>&</sup>lt;sup>8</sup> The asymmetric information literature of the last few years is an improvement, since it recognizes that agents may be constantly uninformed. But as long as the basic fact is not acknowledged that information use is the largest resource input in the economy, that it is steadily influenced by technological innovations and that agents may be constantly misinformed, also the economist will be giving bad advice, sometimes with devestating effects on national economies.

For me it comes very naturally to think in terms of misrepresentation, misinterpretation and misinformation economics. This is more than misinterpreting price and quantity signals in markets and making pure economic mistakes. The really important effects come through the screening devices of decision makers ("the choice of interpretation model") by which we all choose what to see, what to neglect, what to be important etc. Such choices permeate all layers of society from the unskilled worker who chooses to compare his wage with that of a group of other unskilled workers only, to the mood and culture controlling educational bodies at the top of society. Let me conclude with the seemingly innocent observation (Nordberg 1984, p. 9) that 1400th and 1500th century Italian humanists – the learned men of Italian Renaissance – managed to make 500 years of western civilization believe that 1000 years of medieval times – from the 5th to the 15th hundreds – was a time of intellectual stagnation.

#### The size of information design activities

It is difficult to get a statistical hold on the importance of the information design activities. The reason is partly conceptual, but lack of concepts and theory and archaic statistical classification systems are the main reasons. Private entertainment production poses no more difficulties of measurement than automobile or computer production. With the right numbers modern information design and communication technology would do wonders here.

A few attempts to get to grasps with the numbers can be reported. Myerscough (1988) has studied the economic importance of the arts in Great Britain, primarily to investigate the economics of tourism. But a few extra insights are reported. The arts sector, including primarily theater, film, TV, musical performance, publishing and art and crafts employed some half million people in 1984/85 or 2 percent of the British labor force, its turnover accounting for 2.5 percent of all spending on goods and services in the U.K. The sector is highly knowledge intensive. Some 27 percent of British overseas earnings can be attributed to the arts. Similar numbers are not available for Sweden.

This illustrates a point that I have discussed elsewhere (Eliasson 1986b, 1988a). There may be an optimal economic policy design for a nation, given a set of policy objectives. But there may be prohibitive economic costs associated with convincing the members of a democratic society that this is the policy design they desire.

The reason may be – the positive interpretation – that voters do not understand. The issue at stake is too complex. Education is needed to make people at large understand.

Another reason may be – the negative interpretation – that people

do not want this policy and need to be convinced, or a large minority does not like it. Hence, an undecisive majority has to be convinced to vote down the minority.

All political systems incorporate both "forces of values", and in addition carry on a heritage of values and traditions that has to be maintained by the political system to achieve orderly economic behavior. The enactment of the so called "Swedish policy model" was not a costless activity designed by Swedish intellectuals. It served the important economic function to bias people's views to accept the social costs associated with the rapid structural change needed to support rapid macroeconomic growth. The implementation and the use of the Swedish policy model carried an extensive cost account in the form of economic debate, lobbying etc. to convince reluctant political forces (see Eliasson-Ysander 1983 and Eliasson 1986b, 1988b). The information design sector, as I see it, is engaged in carrying on this task through education, through entertainment, through religious ritual, and through lobbying and politics, and other kinds of preaching. I have estimated it to "contribute" 8.5 percent to GNP as we measure it - in Table I.6 This measure does not include education. It is my guess that if this information design activity is measured properly from the cost side, which cannot be done today, the relative resources used up would be considerably greater.

Earlier we took note of the fact that new information technology was capable of improving the technology of creating new information technology having significant implications for our ways of looking at the organization of a national economy. The information design sectors add a new dimension to that influence, in the sense that they also affect our ways of looking at, and accepting technological advance.

# 5 The knowledge-based information economy in figures

Statistical data are gradually becoming available that quantify the structure of the knowledge-based information economy. I will summarize the results in this section. I will try to identify both the inputs and the outputs of knowledge-based information processing. The overall conclusion is that information processing dominates as a form of production and that the extent of service production sometimes is a reasonable proxy for the extent of information activities.

#### Information processing costs dominate

Total employment in the Swedish economy can roughly be divided up into one third in each of the three sectors; public service production, private service production and goods production.

*Public service production* is almost all information processing; partly for *coordination purposes* (the tasks of the national night watch state; legal and monetary contract responsibilities) but mainly for infrastructure provisions like education, health care and insurance, including defense.

*Private service production* is more or less entirely engaged in coordination and in market-based culture and entertainment activities. We have, on the one hand, transports of people and goods, trade, and finance that support goods production, and, on the other hand, the whole leisure and entertainment sector.

Goods production itself, finally, includes a dominant information activity, probably using up significantly more than 50 percent of total costs. We have technical information processing, for instance product development, marketing and distribution and not the least, internal education.<sup>9</sup>

*Marketing* is the largest item, drawing some 30 percent of total labor costs in the largest Swedish corporations. It serves to identify, inform and convince the "right" customer, i.e. those who pay well. Central financial control takes a considerable human input, the size of which we cannot quantify. Internal coordination within a modern factory takes about half of total labor input.

We have production flow scheduling, work preparation, monitoring etc. and quality control.

The production flows are represented – as far as possible – oneto-one by gigantic databases and computational algorithms. In some cases this "representation" has come very close to what can be called "automated manufacturing" and applications of CAD/CAM technology are rapidly gaining ground.

Costs associated with coordination within firms, and most obviously within large firms, are so large, and growing, that *technological upgrading of the (information) technology of coordination* is becoming the important element of business success and long-term survival.

This has been dramatically illustrated during the past two or so decades by rapid automation or subcontracting abroad of simple manufacturing components processing, cutting the relative share of workers, notably unskilled workers in total manufacturing employment.

<sup>&</sup>lt;sup>9</sup> See Kunskap, information och tjänster. En studie av svenska industriföretag (Knowledge, information and service production – a study of Swedish manufacturing firms), IUI, Stockholm 1986.

A similar automation drive is under way at the core information machinery of the modern corporation, threatening large groups of unskilled middle management into joblessness. This development is particularly interesting, since we are concerned with the improvement of a genuine information (coordination) technology through the application of new technology (see above).

The distinction between private and public service production is in a large measure arbitrary when it comes to functions performed. The distinction has to do with how and by whom work is organized. In that sense privatization, i.e. moving public service production into private markets, signifies a change in information technology.

#### The service content of GNP (inputs)

As I have argued before it is easier to measure the costs of paid factor inputs than their contributions to the economic value of final output. Provided factor inputs can be classified on categories that can be associated with the desired output categories, we obtain an indication of the inputs expected to generate information or knowledge. Let us begin with this.

The national accounts provide a source of information on direct service production that can be said to approximate information and communication activities. Table I.2 compares labor inputs in service production, classified by four end use categories, in the Swedish and U.S. economies, using the statistical resolution of the national accounts systems.

Total service production so measured is somewhat larger in percent of total employment in the U.S. than in Sweden.

The distribution sectors are of roughly the same proportions. Labor inputs in social services substitute for personal services in Sweden compared to the U.S. The reason may be partly classificational, but is mainly due to the fact that social services are predominantly produced by the public sector at heavily subsidized costs. It is to be noted that social services - for some reason education belongs here - that are regarded to be privately important are consumed in proportion to the real level of income, with a slight subsidization bias. Thus public formal education and research, including private colleges and universities in the U.S., in 1983 accounted for 8.1 percent of total employment in the U.S. and somewhat less, or 6 percent in Sweden. Health care, being almost 100 percent publicly produced (and heavily subsidized in Sweden) accounted in 1983 for 9.9 percent of labor input in Sweden, and somewhat less, or 7.6 percent in the U.S. There it is produced more than 80 percent privately, but with heavily subsidized costs, although not to the Swedish extent.

Agriculture and mining, public utilities and the construction sector

are equally large measured by labor input. The interesting difference is to be found in a comparison of producer services and manufacturing in the two countries.

As I noted already when discussing the large manufacturing firm its internal activities are dominated by knowledge-intensive service production, mostly information processing, while the statistical taxonomies go by judicial criteria. Hence, manufacturing service production, like marketing is rather arbitrarily classified as manufacturing goods production or as private services, depending upon whether the service is produced internally within the manufacturing firm, or purchased in the market.

The U.S. economy is a more decentralized economy than the Swedish economy – more markets, less hierarchies – and hence, contrary to conventional wisdom less dominated by large firms. Private producer services for manufacturing therefore draw more labor resources in the U.S. than in Sweden. The producer services sector is not only the fastest growing employer in both countries. It has grown relatively faster in the U.S. than in Sweden (see Figure I.1). This probably reflects the increasing fragmentation of hierarchies in the U.S. - more market decentralization - compared to the opposite development in Sweden. I would add here that the market for professional services is, perhaps, the most important aspect of the evolving new industrial technology. Very much as we never understood the nature of engineering education in Great Britain during the industrial revolution (see Section 2), we do not have any statistical information on a highly important form of institutional change going on. The reason is not only lack of statistical data. We rather lack the conceptual framework to make economic sense of this institutional phenomenon, i.e. we lack the theory needed to interpret the data and understand what is happening.

Including producer services, the U.S. manufacturing sector does not even decrease in terms of employment over the 70s and the 80s. Counter to current wisdom – it accounts for a larger relative contribution to GNP than Swedish manufacturing (see below).<sup>10</sup>

The conclusion so far is that national accounts not only tell a biased story about industrial structures. They are not designed to capture the nature of knowledge-based information processing in the modern economy.

<sup>&</sup>lt;sup>10</sup> Again, if one includes employment in foreign subsidiaries U.S. and Swedish manufacturing may be of roughly equal size compared to GNP.
#### The information economy

Even though we have concluded that "the information economy" may be the wrong idea – emphasis should be on knowledge and competence – let us give it a try anyway. Many researchers have attempted to measure economic information processing, and the OECD has designed a corresponding input accounting system.

The OECD divides the economy into four categories; (1) information producers, (2) processors, (3) distributors and (4) infrastructures providers. What this means is explained below and in the next chapter. The problem is that this classification is factor input oriented. It does not tell much about the function or end use of information. Hence, it suffers from the same problem as industrial statistical systems around the world, being based on materials use or the techniques of production, rather than the purpose (end use) of production, or the markets for knowledge-intensive products. By these "biased" standards, however, the information sector (see Table I.3 and next chapter by Fölster) has been rapidly growing in all industrial countries, being the largest in the most advanced nations, reflecting their increased service production and increased use of skilled or educated labor. By these accounts Sweden together with Japan and West Germany, being the most hardware-intensive producers domestically, but with sophisticated manufacturing industries come in in the middle [see Fölster's chapter, and below], while the Anglo-Saxon, decentralized economies, Australia, U.K. and the U.S. come in with the largest information sectors. The large part of Swedish manufacturing industry being internationally based, may give a hardware bias to the Swedish figures covering mainly production in Sweden, since foreign activities have a heavy marketing, distribution and final assembly orientation.

A more appropriate statistical account of the information economy, should be based on Tables I.4 and I.6, that classify labor input by function and quality, respectively. I will present the numbers in two steps. The first step is recorded in Table I.4 and covers manufacturing firms in Sweden and abroad. This table is restricted to firms that are formally classified as manufacturing firms, and puts together data from a variety of sources, mostly IUI data. Table I.4 covers the large manufacturing firms only; all firms or divisions in Swedish manufacturing with more than 200 employees, or some 70 percent of domestic Swedish manufacturing employment. These data on large firms have a service or information processing bias, since we expect small firms to be more goods processing oriented, many of them being component producing subcontractors to the large firms.

Coverage is global and also includes purchase of services.

External purchases of services accounted for 22 percent of global

labor costs. About half of labor costs within the factories should be labeled costs for information processing. At the firm level between 60 and 70 percent of total labor costs are most appropriately viewed as information costs.

The picture of the advanced manufacturing firm as a knowledgebased information processor emerges (see Eliasson 1988d).

At this stage we should pause and compare with the data reported in Chapters III and IV (in this volume) which tell that Swedish manufacturing firms differ from manufacturing firms in other nations in having an unusually low share (of value added or sales) of external service purchases. Neither degree of technological sophistication, size of firms, unionization or form of industrial relations nor other plausible factors explain (in Chapter IV) the differences between nations and sectors in external service purchases. There are, however, rather clear indications for Swedish manufacturing of substitutability between internal and external service production. The share of external purchases of services is negatively correlated with the share of internal service production. My personal interpretation - already told in Section 3 - is that this reflects the different organizational technology of large, dominant, Swedish multinationals, differing clearly from firms in other industrial nations in their extensive use of scale economies both in terms of financial and establishment size. The particular scale (or scope) economies exploited in Swedish firms, engineering firms in particular, is a combination of global marketing through controlled subsidiaries and product technology competition in mature markets, through innovative R&D activity, mostly allocated to product development. All these factors would together suggest a higher and growing share of inhouse service production (mostly marketing and R&D) and a relatively (to similar firms in other countries) lower external purchase ratio.

For the statistical people one could add that this is very disturbing. It emphasizes that the allocation of certain critical production activities on what is statistically called manufacturing or private service production depends on how the organizational technology of the firm develops.

#### The quality of labor input

The end result of factor inputs depends both of the volume and of the quality of factor inputs. The knowledge input in production can to some extent be captured by looking at the quality of labor input. In this perspective Tables I.5 are interesting. They show a high and growing share (measured by effective labor time) of knowledge-intensive human labor in the U.S., 25 percent in 1986, predicted to increase to 27 percent in the year 2000. Reweighted by relative salar-

ies and wages this group – *creating and using new tacit knowledge* – would account for close to half of human labor (capital) input in the U.S. economy; and be increasing as long as relative wages are preserved. This would be expected, since members of this group encounter excess demand for their services while their low skill counterparts represent an excess supply, shrinking group, as far as employment goes,<sup>11</sup> indicating that relative wages will reinforce the development indicated by the tables. If relative wages do not fully reflect the differences in productivity between high quality and low quality labor input, a not unreasonable proposition, the U.S. labor market situation may look even more problematic, more than half of economic value, perhaps even 75 percent of production value being generated by one quarter of the people in the labor market.

Having said this I have opened up a classical problem in economics, namely the value of capital and its marginal contribution to output. I have suggested that human capital is the dominant factor input that really contributes value to output. How about the machines and other capital items? Well, how about doing the standard production function analysis, forgetting entirely about the quality of human labor input and getting all output growth attributed to capital or to a residual trend factor. If human competence is what makes machines and labor hours productive it should have the corresponding dominant value creating specification in production function analysis (see Romer 1986, Eliasson 1989a).

Corresponding Swedish data reflect the relatively smaller service sector and the relatively larger manufacturing activity. The Swedish labor force has a significantly higher share of skilled workers, a somewhat lower share of unskilled labor and a much lower share of "high quality" labor. I, unexpectedly, found (Table I.5C) that the composition of the Greater Stockholm labor force did not differ much from that of Sweden, and exhibited no resemblance with that of the U.S. My personal interpretation of these labor force data is that the U.S. composition mirrors the greater, and growing importance in the economy of advanced service production that may have deprived the manufacturing sector of human talent. The higher salary paying power from talented and educated people of the advanced service firms would be the reason. I expect a successful future economic development of the Swedish economy, to mean that Sweden would exhibit the same development of its labor composition. I would also expect this to be a problem for Swedish manufacturing industry as it is currently structured. I would also predict that this development will

<sup>11</sup> The drive of this analysis in fact is, that if this group is not shrinking as part of the labor force, it should be a source of worry in an advanced industrial nation.

be accompanied by a significant dispersion of the wage and salary distribution in the economy.

It is appropriate at this point to observe that high quality labor is not synonymous with highly educated labor. Classification is according to type of work performed, not type of educational background, even though a high level of education is typical of the high quality labor categories and vice versa (see also Osberg-Wolf-Baumol 1989, pp. 79–86). Lundberg (1990), in going through the "comparative advantages" of the Swedish economy in an international trade context, observed an internationally very high educational content of the Swedish labor force. This difference compared, e.g., to the U.S. is, however, explained by the high share of academically educated people in the public sector, and the large public sector of Sweden.

## The final output of information processing as measured in the national accounts statistics

Table I.6 gives the same presentation of the entire economy. The manufacturing sector has now been more completely specified including also related, external service production. Certain distribution, transport etc services have been classified as manufacturing goods related inputs or complementary services. Other services have been allocated as household direct consumption services. Finally, there remains a basic industry sector, serving as inputs to goods production or goods consumption and a "residual" information design sector. This is a rough and ready approximation to a complete input/output representation of all the vertical, value-added contributions to the manufacturing product finally delivered to the end consumer, including all related distribution etc services, a computation the Swedish national accounts statistics currently does not allow. Let us see what we get.

Rather than accounting only for less than 25 percent of GNP this sector now accounts for almost 50 percent of GNP and its contribution to GNP has not been shrinking. If value added in foreign subsidiaries of manufacturing firms is added "manufacturing goods production" has been increasing as a share of GNP.<sup>12</sup> There is no reason whatsoever to talk about deindustrialization, only about a diminish-

<sup>&</sup>lt;sup>12</sup> It may appear surprising that the manufacturing sector, so redefined has not shrunk between 1950 and 1985 while the public sector share has increased very much. Some of the contraction has occurred in private direct consumption services, as one would expect in a high tax economy like the Swedish one. Most of the adjustment, however, is to be found in primary goods production. It should also be observed that a not negligible part of what was publicly produced in 1985 and classified as "infrastructure" and "information design" services, was defined as privately produced services in 1950.

ing share of blue collar workers, notably low skill workers in the labor force. The latter is a positive sign, indicating an advancing industrial economy.

At least 75 percent of GNP is now made up of direct or goodsrelated service production, 40 percentage points being goods related, 12.7 direct private consumption or consumption support services, 15.3 infrastructure and at least 8.5 information design services carried out by lobbying groups, media, cultural associations etc.

# 6 The nature and measurability of information

Information processing, as we have used the term so far takes on two forms: one is information processing as conventionally defined on coded form, number crunching in the computer or diffusion through telecommunications networks, the other includes the whole range of complex processing of tacit, human-embodied knowledge through markets and hierarchies. The rapidly growing market for professional services is only one aspect of this (Eliasson 1986a, Elfring 1988 a, b).

I concluded already in Section 2 that technological advance in industrial nations largely had taken the form of creating new (tacit) knowledge and transforming it onto a codable, measurable and communicable format. The latter technique had an organizational origin; decentralization through markets or through divisionalization of companies, in effect improving the measurement system of the economy.

The purpose of this whole book is to assess organizational change in its entirety from the point of view of the economic potential of new information and telecommunications techniques.

This task has two parts; the potential for turning human or teamembodied (tacit) knowledge into information, and the technology of communicating (coded) information.

The first task means sorting out the tacit knowledge components of the information accounts of the previous section, to estimate the potential market for telecommunications techniques. We really do not have a scientific method to do this, but I will carry on, illustrating the principles through numerical calculation. And these principles very much stumble on the quality measurement problem introduced from the start.

#### Are we becoming relatively more or less ignorant?

A first philosophical question has to do with the size, or the value of the total human knowledge base and the rate at which it is being coded. We concluded already from the beginning that technological advance consisted in creating new knowledge, thus increasing the knowledge base and improving the knowledge to transfer tacit knowledge onto coded form. This technology more or less should be considered to be an international pool of knowledge available to any firm in proportion to its competence to tap it. The rate at which it is being tapped to be put into production constitutes technical change.

Part, or a large part of the knowledge base is allocated to the production of new knowledge. The size or value of it cannot be properly assessed since it cannot be communicated. As it happens the rate at which new knowledge is transformed into coded form – the rate of growth of the potential "telecommunications market" – depends on the rate of growth of known knowledge. Currently we haven't got the slightest idea which component is growing fastest, the tacit or the communicable part. Are we so to speak becoming relatively more or less ignorant? Will we ever know?

The second problem is the rate of advance of productivity in telecommunications. It may grow faster – and costs/prices may fall accordingly – than the growth of the market, and national accounts will show a diminishing share of information processing in total resource use. If market pricing is badly organized, as it is in the public sector, we may even use a cost plus accounting method for establishing the GNP contribution of information processing, showing as well – and erroneously – declining GNP contributions. It is my guess that both these errors seriously afflict the statistics reported in this book, and in all other studies. Nevertheless, let us look at available statistics.

First, I try to reclassify the Swedish national accounts into GNP contributions from the four more or less knowledge-intensive sectors in Table I.2. Second, I look at the crude (NB!) classification of human capital inputs in the U.S. and Swedish economies (see Tables I.5); one (Group I) being (possibly) associated with the creation and use of tacit knowledge, the other (Group II) applying tacit skills to relatively well structured tasks and the third (Group III) including low skill workers occupied with menial tasks. A third and more sophisticated attempt to relate human knowledge inputs to different GNP components, or end uses, through measuring the cumulative inputs of educated and skilled labor unfortunately cannot be carried out on Swedish data, and I have seen no study where it has been done.

The first figure tells a relatively simple story. The contribution of simple basic industry production to GNP has been decreasing

throughout the postwar period while the contribution of knowledgeintensive private services has been increasing slowly.

Manufacturing production, that we classify as knowledge-intensive production, on the other hand shows a slowly declining contribution to GNP while public service production has significantly increased its share.

We know that both knowledge-intensive private services and public services have a high proportion of educated labor input. The rapidly growing public sector could perhaps be labeled knowledgeintensive production, since it employs a large share of the labor force with academic training. In Sweden we find almost all statistically measured health care, education, research etc. in the public sector! The two categories (2) and (3) in Figure I.3, however, may not represent economically comparable value added contributions. Private services are valued in the market. Public services have been entered on a cost basis, and the size of the sector has been determined through the public budgeting process, not in the market. One line of argument could be that protection from market competition has made knowledge-intensive public production less productive than it would be in a market environment, hence biasing its GNP contribution upwards. The alternative argument (Ysander 1979) would be that public subsidization has increased the production of socially valuable knowledge-intensive services like health care, that should be entered into the GNP accounts with a social profit above costs.

The question is what competitive advantage the high educational content of Sweden's large public sector employment – observed by Lundberg (1990) – gives to the Swedish economy. Is the contribution positive or negative compared to a situation with this highly educated labor input – with or without the education – allocated to the private sector?

Whatever we do the corrected numbers become arbitrary. The only comfort for statisticians is that typically income-elastic services like health care, education or insurance show roughly equal GNP contributions in equally wealthy nations; in the U.S., where they are predominantly privately produced and in Sweden, where public production dominates.

#### An international comparison of information processing categories

The OECD classification of the information sector is production oriented, not functional or end use oriented. Our crude end use classification in Table I.4 is needed to estimate the money side of the information sector and the potential telecommunications market. If we want to look at the factor use side the OECD classification is useful. We would of course like to have the different factor inputs on an end use (input/output) classification, since we can then relate end use development to data on the quality of inputs. This, however, is only possible for the U.S. and we have so far not had access to U.S. data.

This is the desired calculation method.

- Look at end-use development in terms of Table I.6.
- Assess productivity in information sector.
- Assume input coefficients to change, as productivity changes.

Using the OECD input classification, we can see that *information producers* correspond to the creation of new knowledge in Table I.1. They operate from a base in tacit knowledge. They use modern information technology intensively, but they cannot easily be replaced by artificial systems.

Information processing is a semi-knowledge intensive group that primarily operates in the coordination category of Table I.1. Hence, modern information and telecommunications technology should be making fast inroads. The coordination category of Table I.1 also includes what the OECD calls information infrastructure work, which includes the low knowledge-intensive operators of information processing equipment.

Information distribution, finally, falls into the category of knowledge transfer of Table I.1. First, Table I.3 divides the total labor force into an information sector and one residual, unclassified goods and service producing sector. The OECD has not had access to the internal firm data that we have. Looking at the Swedish data we can say, that using a finer categorization, also this residual sector includes significant information processing.

Second, the information sector has been divided up into different categories as described above. With this in mind the OECD data allow an international comparison.

While the data as such may be of reasonable national statistics quality, the classification includes a significant degree of arbitrariness, making the international comparison particularly dubious, but also the interpretation of data in terms of the knowledge-based information economy.

For instance, information processing would probably include a number of goods related information processing activities in the residual sector (item 5 in Table I.3) that the national accounts statistics cannot distinguish between.

Summing up, I conclude that an advanced industrial economy like the Swedish one has to allocate at least 8.5 percent of total production (GNP) to the creation, diffusion and application of new knowledge in the economy.<sup>13</sup> This is probably very much on the low side. The U.S. number would rather be much higher.<sup>14</sup> To this comes an information design sector of some 8.5 percent of GNP (at least), part of which is devoted to supporting or disrupting the value systems of society.

#### The telecommunications market

Continued productivity advance among the already wealthy, industrial nations at a rate comparable to growing skill inputs in competitive production in low wage, industrializing countries requires that an increasing share of total labor resources be devoted to the new knowledge creating, knowledge transfer sectors of the labor market. This is needed to maintain competitiveness of manufacturing industry through innovation. On this score Table I.5 shows that a surprisingly – I would say – high proportion of the total U.S. labor force belongs to the high quality end of the labor force. Most probably – and so is commonly assumed (Romer 1986) – strongly diminishing returns are associated with the accumulation of new knowledge. The richer and the closer to the industrial competence frontier the more vital to future economic well being the efficiency of the continued accumulation of new competence, i.e. the competence to increase competence.

High quality service production has both a high labor competence input and a high income elasticity. Such "products", if intended for final consumption, are not (easily) tradable and relatively well protected from competition from low skill production abroad. Much of the industrial knowledge created, however, is intended as inputs in tradable goods and service production and rather easily imitated, which leaves the knowledge-intensive production sector of the advanced industrial economy exposed to imitative competition. We know that manufacturing firms, notably Japanese and Swedish firms, are organized exactly like that devoting the bulk of their R&D spending to learning about competitors' innovative output (Eliasson 1987b, 1988c). For two reasons, the already wealthy industrial nations, thus, have a built-in demand growth mechanism for these already large, knowledge-intensive service sectors. Their inhabitants are to an increasing extent consuming or investing in knowledge-intensive services. Their industries have to spend an increasing share of their

 $<sup>^{13}</sup>$  9.8 + 3.0 (Ia – Ic in Table I.4) percent of total labor costs in manufacturing + the education and research contribution from the National accounts (5b in Table I.6). This corresponds to roughly 8,5 percent of GNP, most likely a significant underestimation.

<sup>&</sup>lt;sup>14</sup> Considering the data on internal education in the U.S. private industry published by Eurich (1985).

total resources on keeping ahead of imitating competitors. The technology of becoming more efficient in creating, transmitting and applying new knowledge within firms and within the nation becomes imperative. It should be observed in passing that with a possibly diminishing competence among U.S. manufacturing firms to process goods compared to Japanese manufacturing firms, the large U.S. scientific establishment may operate as a negative competitive factor, since it is predominantly helping – almost free-of-charge – the Japanese firms to compete with the U.S. firms (Eliasson 1988c).

This knowledge-intensive investment and production process to a large extent builds on "tacit" competence inputs, and even though modern information technology is slowly gaining ground also here, such service production is not easily replaced by artificial information systems. A large part of knowledge-intensive professional service production – apparently occupying a large share of the U.S. labor force – is, however, occupied with automating production in the other sectors.

This development is putting continued pressure on medium quality labor, and (especially) on low quality information and process workers, at the low end of the production scale. There rationalization through new information technology is relatively easy and has been going on for years. (The knowledge creation and knowledge transfer part of the labor market, on the other hand, will not be subjected to the same rationalization pressure, for reasons already mentioned.)

The rationalization potential through new information technology is restricted by the rate of increase in technology per se (in the global opportunity set), the receiver competence in the nation – defining together the rate of productivity in applications – and by total demand.

A full assessment of the consequences for the telecommunications market of these technology developments is impossible. But a few simple, and still meaningful computations can be carried out. Since this section is methodological, outlining what can be done, rather than being an attempt to compute the size of the telecommunications market, the rest of the section becomes rather cumbersome reading. Let me therefore summarize my conclusions so that readers, not interested in methodological detail can go directly to Section 7.

Despite the difficulties of measurement one can at least identify some rough categories in the GNP accounts that may eventually be exposed to automation. The value added contribution of these activities amounted to some 23 percent of GNP in 1985 and this production drew about 30 percent of labor hour input, a figure that is much higher than the 2 to 4 percent (depending on your definition) GNP contribution of the postal and telecommunications sector. The market potential, hence, should be great. Econometric projections

from the past (see Chapter II), however, suggest a rather slow exploitation of this potential based as they are on past experience. It will not be higher than 4.9 percent by the year 2000 (up from ca 4 percent). If production advance in the telecommunications industry is more rapid than before the GNP contribution may even decrease, as we measure it (see Fölster's chapter II), because of the lowering of relative input prices of telecommunications services and their use as inputs in production. Let me take an example. Suppose the entire resource use for marketing in the Swedish manufacturing sector (more than 20 percent of total labor costs) serves the purpose of increasing the quality of the product in the sense of making it available to the right persons. The costs for this marketing service are carried forward into final product prices. Suppose marketing is replaced by a new, formidable information device, that costs almost nothing and is as good. Either manufacturing prices increase, profits increase or wages increase as a consequence. The effect on the GNP contribution of the telecommunications sector depends significantly on the demand price elasticity of this service. Fölster (in Chapter II) has studied this across several countries, and over a 20-year period for each country. His conclusion is that - given current price elasticities, and provided technical change in the sector proceeds at the same rate as in the past - the telecommunications share will increase. If the rate of technical change increases significantly or very much, the share will decrease. Fölster concludes that the likely outcome is a lowering of the value contribution to GNP. If final prices for manufacturing products are lowered (relative to other products) a proper deflator should, however, show the same volume contribution. After having explained how I have arrived at the above conclusions I will, hence, indicate how a micro-based macro model can be used to understand the use of information in the economy. Some preliminary simulation experiments are reported in the last Chapter V by Erol Taymaz. They are, however, so far only methodological studies, and no results are reported in this summary. Let me begin with what has been done by others, and then sketch what we should be able to accomplish.

#### Static national accounts reclassification

There are four sides to the quantification of the potential telecommunications market using a static reclassification of factor inputs and outputs in the national accounts statistics;

- (1) the volume of knowledge-intensive production
- (2) the part (thereof) that can potentially be automated (information processing)
- (3) the part already automated

(4) the part of (2) that consists of pure information and telecommunications activity to be applied to (3).<sup>15</sup>

This is the way we go about estimating the size of the telecommunications market. The first part of the analysis involves defining the end use of (the demand for) information services (Section 1, Table I.1) to project the future demand for the same information services. Telecommunication is a particular production technique to provide information services. Predicting this market, hence, means going back from a projection of end use categories (Table I.6) to the inputs of this particular production technique, assessing also the productivity of the production of information services. I begin with total GNP (end use) and total labor input (technique). I identify service production including transports and distribution in GNP as representing a gross measure of the knowledge creating, transmitting and coordinating functions in the economy. These functions contribute 38.5 percent to GNP and use up some 45 percent of total labor input<sup>16</sup> uncorrected for quality (Tables I.5B and I.6). I then identify the pure information process function of service production in the same categories. This is more difficult. I can identify categories that contribute roughly 23 percent.<sup>17</sup>

Some of this information processing is still of the tacit type, the rest is codable and a potential telecommunications market. We also recognize that information processing in "tacit domain" is expanding more rapidly than GNP, while earlier tacit knowledge creation and diffusion are increasingly being "rationalized" into the codable categories. Finally, I find that only 2 percentage points of the current potential of some 23 percent of GNP is really occupied by the postal and telecommunications sector.

The telecommunications market, including postal services, should be defined as the value added created by these services. The problem is the generic nature of these services entering everywhere in the production system, and the complementary context requirements. If competence to use the service is not present, little economic value will be created, only costs.

The second problem is most acute in machine-using goods production. The potential for factory automation may be the whole goods production value added contribution, or some 40 percent of GNP, if transports are added. But even in a fully automated factory, the bulk of costs will relate to machine capital inputs.

As for the rest, or 60 percent, the potential of substituting information and communication services (including hardware costs) for human paper shuffling should be large in the long run, and especially for the typical, non-tacit information processing items in Table I.6, adding up to a GNP contribution of some 23 percent in 1985.

How large a part of this is measurable telecommunications production? We

<sup>16</sup> Group I + Group II.b + Group III.b in Table I.5B.

 $^{17}$  60 percent of internal labor use (Table I.4) in manufacturing (i.e. of items 2a+b in Table I.6). Perhaps 40 percent of external information service (item 2d in Table I.6; see Carlsson 1986, p. 242), about 30 percent of 5b, 5c and 6 in Table I.6).

<sup>&</sup>lt;sup>15</sup> This assessment requires a number of assumptions on the price equilibrating properties of the entire economy, that we have to make implicitly. A reasonable assumption is that welfare states like Sweden have exhausted their capacity to pursue income egalitarian policies and to soak up technological unemployment caused by overpaid low quality labor through public sector growth. A reasonable assumption, hence, is that relative wages will adjust to the productivity of rationalization investments such that profit rates are kept constant. Thus, if reasonable assumptions on labor-information substitution and rationalization can be made, a calculation of the potential market for telecommunications services is possible.

currently don't have the necessary internal data from firms. But adding up the postal and telecommunications sectors in the national accounts, gives us just about 2 percent in 1985 (see Table I.6).

#### **Econometric projections**

Adding in also the production of information and telecommunications equipment, as the OECD does (see Fölster's chapter II), we get about 4 percent of labor (hours) input in 1984 and 3.9 percent of GNP. This is not entirely correct, since the GNP contribution of postal and telecommunications services also includes the contribution of capital to value added in these particular activities. On the other hand, if all production of information equipment is used in Swedish domestic production one could say that 3.9 percent of GNP is too low a figure, since labor input and profits should also be added.

Fölster (Chapter II) runs a regression of these GNP and labor force components on different explanatory factors in different countries. He computes the GNP component of postal and telecommunications services to increase to 4.9 percent in Sweden by the year 2000 (from 4 percent in 1984), if productivity change follows the trend of the past 20 years. If the rate of productivity increase doubles the GNP contribution will decrease, but not as fast as labor use in the sector, which decreases from 4 to 3.4 percent by the year 2000, rather than increasing to 4.2 percent. The reason for this paradoxical result of course is that relative prices of telecommunications services will fall, while the demand price elasticity of the services is fairly low. Again we are locked into the problem of measuring quality. Does the GNP contribution decline because GNP is growing so much faster because of rapid advances of telecommunications technology, or is the end use production of communications output, despite rapid productivity advance, not large enough to motivate a rapid allocation of resources there, freeing resources to be transferred elsewhere?

I would tend to believe that the market potential for communications services as estimated in the studies reported is significantly on the low side because of failure of capturing the dynamic allocation effects made possible through the new information technology and/or through making the time perspective too short. For instance, even though the share of telecommunications services in GNP decreases, a development Fölster does not exclude, this service may still generate large economies of scale among the users. The economic value contribution is then incorrectly recorded in the user sector, and the economic size of the sector underestimated. The only way of learning more is to use an econometric model that explicitly incorporates both information processing and the dynamics of the resource allocation process.

#### **Dynamic micro-macro analysis**

Telecommunications technology enters into a multitude of economic activities, the outputs of which in turn serve as inputs in other activities and so on. Most of these input/output relationships furthermore extend in time and involve the accumulation of capital of different kinds (dynamics). Even though a full account of all these interactions is impossible, the Swedish Micro-to-Macro Model (called MOSES; see Eliasson 1977, 1978, 1985a, 1989b) allows significant improvements over the above static calculations. Since this section is methodological, let me indicate what can be done in four steps.

*First,* let me assume that the firms in the manufacturing sector constitute the "growth engine" of the economy, the activities of all other sectors being derived linearly from the manufacturing engine. Manufacturing firms plan production, labor

demand and investment in new technology. They also use telecommunications services in measurable and projectable amounts. Firms can tell how much (such questions were asked in the spring of 1989 in the standard planning survey of the IUI and the Federation of Swedish Industries, on which the micro-macro model is empirically based). A standard simulation "forecast" of the economy on the model will then generate the derived demand for these services by manufacturing firms. This is, so to speak, a Keynesian derived demand computation using the elaborate micro input/ output structure of the model. This is more or less what Imai (1987) has done, using informed guesses about the telecommunications input/output coefficients of sectors and assuming an exogenous growth trend in output. In Chapter V by Taymaz, such a demand simulation is reported. This is a methodological study rather than a properly conducted empirical inquiry. The reasons for the negative correlation between the telecommunications cost shares and firm performance, measured by growth in output, productivity or the rate of return, have not yet been fully explained. It is interesting to note, however, that despite these negative correlations between telecommunications coefficients and the performance characteristics of the firm, growth in telecommunications demand is somewhat faster than growth in output. The relative distributions of performance characteristics, growth rates and telecommunications shares generate this, seemingly paradoxical, result. The conclusion is that the estimation of macro demand functions easily gets seriously flawed, since the assumptions for static aggregation are not satisfied.

Second, one would expect increased telecommunications capacity to affect productivity of the manufacturing firms. Assumptions in this respect based on the raw data from the planning survey, as mentioned, would be contraintuitive. A parallel study at the IUI on business information systems technology (Eliasson 1989d) complemented with interviews to firms in the planning survey should make such an analysis possible. This would endogenize some of the productivity effects, that lowers the output value of telecommunications services per se. But the model simulations would also project the additional contributions of more productive and cheaper telecommunications services to the value created in manufacturing goods production.

*Third*, and more difficult, would be to extend the same analysis to the entire economy. The micro-macro model is not really ready for this analysis. In particular, all other sectors operate as regular ("linear") input/output sectors, in contrast to the dynamic (non-linear) behavior of individual firms in the manufacturing goods market of the model. Two modest additional computations can, however, easily be done. Assumptions on the inputs of telecommunications service in non-manufacturing activities can be added and an extended Keynesian derived demand analysis of the first kind (above) carried out. All this can more or less be done within the current model program.

More interesting, however, and *fourth*, would be to respecify the micro model somewhat, making information processing in markets outside the manufacturing firms explicit, introducing traders in information drawing resources of the magnitude indicated in the earlier analysis and being more or less efficient in gathering, analyzing and transmitting information to firms and to policy makers. With such coded information processing made explicit, affecting the behavior of manufacturing firms, the potential full impact of information technology on the entire economy can at least be illustrated. And the earlier analysis suggests that it is large. This side of economic information processing is further illustrated in the next, final section.

## 7 The endogenous fragmentation of industrial structures, and the collapse of national measurement systems Sundry remarks on accounting in the knowledge-intensive information economy

This sector takes us back to the beginning of the chapter and the notion of a knowledge-based information economy. The statistical accounts of both business organizations and nations are structured on the concept of the goods producing firm. The representation of assets is limited to tangible items, that can be traded in external markets. Costs are itemized to the extent needed to exercise cost control and for pricing calculations.

All economic transactions are, however, guided by some ultimate competence inputs that are never properly costed and not compensated the ordinary way (Eliasson 1984b, 1988d). This competence input is compensated through capital gains in so far as the contributor is a part owner in the activity. There is a measurable capital value to this superior competence input. Its value depends on competing competence inputs and how informed its ultimate evaluation in the "efficient" equity market is. This puts us squarely into the morass of capital theory in its ultimate form, the measurement of knowledge capital. All the nice assumptions of classical theory are now gone. Complete arbitrariness rules. My point of argument nevertheless is that if you understand this you can improve your understanding through more elaborate measurement designs.

#### Cost accounting

Elaborate versions of cost account classification designs based on Swedish industrial studies some 50 years or more ago are still in use in Swedish engineering industry. Thus, for instance, machine depreciation computations by the Swedish Central Bureau of Statistics are still based on studies carried out at IUI in the late 50s (Wallander 1962). This means that the physical process side is heavily overrepresented by detail. The "soft" cost items that we try to measure and discuss in this book, like marketing, R&D and (in particular) education are extremely difficult to get a hold on. Large Swedish firms definitely do not know how much they spend on internal education (see Chapter II). The same almost goes for marketing. There are no clear guidelines about how such items should most appropriately be defined and measured. Most methods are biased to suit tax considerations, ethics and other concerns, that are irrelevant for the proper conduct of a business.

The absence of a good measurement tradition probably also means that cost controls and rate of return requirements on such invisible items are lax, leading to a less efficient utilization of resources. Attention is focused on what you can measure and see, which may not be what is relevant. The most obvious example of this is that you simply cannot pay attention to cost and capital items that are not made visible by measurement. The industrial world furthermore is replete with examples of external cost overruns on investments in soft or invisible items. Overruns by a factor of 1 to 10 or more are common.

Most of the problems associated with measuring inputs and outputs properly originate in the capital (stock) valuation accounts, and especially in the use of knowledge or information. Let me mention three examples; (1) temporary inflationary gains in inventories appearing in value added and in profits, as value contributions from production, (2) front loading of capital costs, because of excessive risk aversion, and (3) forgetting altogether about important capital items. All three represent distortions of the measurement systems of firms that can lead to large decision or policy mistakes (see Eliasson 1984b, 1989d). Capital as measured in large parts of Swedish manufacturing industry is more or less irrelevant for rate of return calculations. The pharmaceutical and electronics companies have far more invisible assets in market and product knowledge than they have in physical capital. Besides, installed software often has a larger replacement value than the machines. We will illustrate with an example below.

#### Economics is information processing

Three aspects of economic measurement in the modern industrial economy are of particular concern to us. *First*, the earlier sections have demonstrated that knowledge-based information processing is the dominant economic activity. If you miss that in designing your statistical accounts, you misspecify the content of economic activities.

The problem is to draw the line between information processing and other economic activities. Traditionally, the line is drawn between service production and goods production, including physical transports. Wherever you place the dividing line it is – as we have seen – arbitrary. If you look inside the manufacturing firm it becomes a dominant service producer and information processor.

If the information grid is made sufficiently fine information activities could in fact (arbitrarily, but still meaningfully) be defined to cover all resource use. All physical, manual activities require a prior information input to be economically directed. Why, what and how have to be resolved before physical labor makes economic sense. The economic classification base, hence, should begin from the information side, which dominates all other activities. If you want to capture the substitution of physical labor for automation technique, this is necessary, since this substitution means replacing one information system for another (Eliasson 1989b,c). For instance, any hardware factory process can be broken down into a sequence of coordination processes (item 2 in Table I.1), being controlled by an information system. If you change the information system you change the productivity properties of the whole production sequence. Automating a workshop means substituting a decentralized production organization built on the local competence of skilled workers for a centralized control of physical flows of production. The problem is that it is almost impossible to construct statistical systems with enough fine detail for this kind of complete information accounting. You have done it when you have a fully automated plant.

Even if this problem appears to be on the philosophical side, it has a critical down-to-earth side. Wherever you draw the line you arbitrarily bias your statistical vision.

#### Changes in information technology distort statistical measurements

Second, I have also demonstrated that changes in information technology is the main vehicle for improvements in macroeconomic performance. The information technology of a firm or the entire economy is embodied in its organization. Changes in economic organization are sometimes called structural changes. We have found in earlier studies that such changes explain most of measured macro productivity growth (Carlsson 1987).

Our capacity to observe and measure organizational change is limited by the taxonomy of our measurement system, its resolution of fine details. The Swedish company Stora Kopparberg has existed under roughly the same name for 700 years. Suppose we have a complete set of annual accounts for that company on the format required for its entire history. It would tell us nothing about changes in the internal organization of the company. A much finer statistical grid is necessary. It is, however, impossible to ask corporate headquarter of Stora to provide more detail than it can access itself. As a rule (Eliasson 1984b, 1989d) Corporate Headquarter can access division accounts fairly easily, and often product group accounts. This would be sufficient to get a picture of organizational change, since organizational change within a company normally occurs between divisions and product groups. The problem is, however, that a systematic measurement of the exit, entry and recombination of product groups and divisions within a firm requires that the accounts are revised (standardized) backwards to account for the same change. Corporate decision makers don't need this information. They only want to access the productivity gain from a reorganization before and after the change. They may be wrong about this, since some of the effects only show in the very long run. However, when the organizational reform has been implemented, it cannot be reversed, so why should they bother? As a consequence of this "static" view of the need to measure and assess organizational change, the internal accounts of firms are not organized for historic analysis. While proper information accounting takes us down to the most elaborate levels of structural change within a firm, the accounts available for outsiders as a rule stop at the firm level, and sometimes at the division level.<sup>18</sup> Hence, structural adjustments at finer levels go unnoticed, and are misunderstood.

The institutional fragmentation of various forms of production over the demarcation lines of statistical systems may be more of an economic hazard, than the identification of information accounts, since these deficiencies of the measurement system bias the assessments of economists, observers, reporters and political decision makers alike, with possible, serious effects on the national economy. With 8.5 percent of total GNP generated in what I have called the information design sector, the leverage of misinformation, e.g. biases perpetuated through the economy by this "information" sector must be very large. And with such large resource inputs this sector should be able to do better.

#### To invest yourself out of, or into a crisis

The gross policy blunders in Sweden of the 70's is another illustration of what may happen if you don't have your economic measurement system in order. In 1974 Swedish firms grossly misread their profit accounts. Temporary inflationary gains were interpreted as a permanent – and long looked for – increase in operating profitability. A tremendous wage explosion followed and hardware investment boomed in the wrong industries.

The slow return to normal prompted the minister of industry to "ask for" increased investments in machines and buildings under the slogan "investing ourselves out of the crisis". Neither he, nor anybody else had then observed that manufacturing investments, including R&D and marketing investments had increased very much, and that foreign investment was soaring (see Figure II.6 in Chapter

<sup>&</sup>lt;sup>18</sup> As in the MOSES database for the Swedish micro-to-macro model, from which much of the information in this book comes.

II). Adding it all up the investment ratio had grown, not decreased. A strong surge in hardware investments in Swedish manufacturing at that time should rather have been interpreted as a bad signal.

#### Information inputs or outputs

*Third* a proper account of the nature of production should distinguish between inputs and outputs in information terms. This is the most difficult task, with knowledge-based information processing being the dominant economic activity. I have tried to do this systematically for manufacturing firms above. I have excluded the final consumption of information services for pure enjoyment. At "lower" levels information enters as inputs in different kinds of activities as classified in Table I.1. Looking at the traditional input/output table I have, so to speak, to superimpose a third dimension of dominant inputs that control all physical activities of the traditional input/output table. Finally, also information processing has an input/output structure, the inputs being related to the end uses of Table I.6. In this chapter I have attempted to identify one such input, telecommunications services.

On the surface this exercise in terminology and measurement may appear irrelevant to the hardworking statistical officers of firms and national bureaus of statistics. It is not! The extent of resources devoted to economic information processing is much too big to be statistically ignored. Besides knowledge-based information processing dominates (controls) the entire physical production grid of the national economy. It defines the competitive capacity of the national industrial system.

Any production process can be represented by costs incurred in keeping it active. Costs are charged at market prices. If markets are not perfect there is a competence involved in buying good quality for a low price. On top of this *delivery* system *production* is imposed in which capital and human labor is put to work on materials. Labor can be substituted for capital and vice versa and competence is applied to choose the optimal combination of factors, the right product etc. Labor is paid at the going rate and capital is charged at the interest rate plus depreciation. On top of this there is a charge for management and financial risks. Again human competence makes selective choices to minimize these charges. And if this competence is sufficient there is a return to it over all recorded costs. This competence capital represents a residual capital value and a capital input in the production process that influences the productivity of all other factor inputs. This is the ultimate knowledge capital at work in each production unit that operates through selective choices – as a filter (item 3 in Table I.1). This most important capital input is not measured in the

cost accounts from the input side. Since it has not been acquired in the market at a price it is usually "tacit" and compensated in proportion to the excess profits it generates. It is sometimes associated with the entrepreneurs and the owners (see below; also see Eliasson 1988a,b).

#### The size of knowledge capital

The stock of information in society, or tacit (human embodied) knowledge has some economic value. Some of this information is traded in markets (newspapers, telefax messages, instruction books etc.). The knowledge endowed (competent) human beings, as we have seen, fetch premium prices in the labor market. Human capital theory rests on the idea that compensation for human competence is reflected in wages and salaries paid for knowledge services delivered. So why cannot information and team competence in firms be valued similarly?

Much of the soft intangible capital of a business firm can be measured and capitalized along the same principles as a machine or a building. In both cases the efficiency of the market (the labor market, the stock market or the investment goods market) in evaluating the value of what is traded defines the quality of these measures. Similarly, as long as the production costs of creating information, software or a machine tool can be measured, replacement values can be established. Any critique on how to measure the capital value of an investment in an educational program, or in new software to keep track of accounts receivable can be leveled at the evaluation of a piece of machinery. There is also a good reason for making these assets explicit, namely to force firm management to pay proper attention to the associated capital costs, and demand a return also on these assets.

All capital (asset) measurements are, however, as principally dubious as are rates of return. Any asset value somehow depends on the profit the use of that asset can generate and is expected to generate. Capital stock measurements hence always fall back on some arbitrary calculation principle. The information value of the stock measure depends on the ability of the user to understand the measurement principle.

Even silly stock measures, however, like the assets in the official books of a Swedish company, can become meaningful if interpreted by someone who knows how they were compiled and who also understands what goes on in the firm.

This argument goes for any asset category that has been accumulated by known technology and at known costs, or when the item can be purchased in the market. This is the case for any general purpose machine tool as well as for a general purpose cost accounting system, or a software display system for the controller's office. In both cases reproduction costs as well as an alternative market value can be estimated. When it comes to special purpose machine tools, or special purpose software, for instance to run the same machine configurations, the possibilities to assess the alternative market value become difficult. Replacement costs of the software as well as the hardware can, however, be computed. So if you activate the hardware in the accounts there is no reason not to activate also the software.

#### A capital measurement design

A first requirement of an efficient market valuation of a firm is that known, and measurable intangible assets have been accounted for. The ultimate innovative, organizational competence of "the top competent team", however, has no defined reproduction value. It is tacit and cannot be traded. It does, however, earn a rent and to the extent the top competent team of the firm can be associated with the equity contract that defines the firm, the value of that contract should be the present value of expected future rents.<sup>19</sup> Shares in that contract can be traded in the stock market.

Table I.9 lists measured assets. The information needed to construct these measures is not proprietary and is available if analysts devote some effort to obtain it. An efficient or at least semi-efficient market should be aware of the nontangible assets (3) through (6) even though they are rarely specified in the accounts. All measurable capital inputs have now become visible. What remains is the "tacit" organizational knowledge of the top competent team of the firm. This knowledge does not depreciate from wear and tear. Its "size" depends entirely on what we believe of the rate of economic erosion of the economic values of the other intangible items. The active "depreciation factor" is the success in *creating superior knowledge* in competing firms (Item 1 in Table I.1). But the best firms each time earn a rent from their superior competence.

The residual (12) is the market estimate of the present value of extra future profits expected to be generated by this superior knowledge base of the top competent team of the firm. That residual may very well be negative if incompetence is known to rule at the top. The firm should then be a potential take-over target. A negative value

<sup>&</sup>lt;sup>19</sup> Within the classical model with no risk and all markets, except the capital market, in equilibrium, the excess, or disequilibrium profit of an individual firm observed can now be seen as the imputed factor cost for inputs of not measured knowledge, that exhausts total value added, an observation made already by McKenzie (1959). This is the same as to say that if there are increasing returns to tacit knowledge inputs and if other inputs are paid their marginal products, the capital market can never be in equilibrium.

could also be the result of an uninformed or incompetent valuation, or of a systematic risk aversion of all agents in the market, or of other price distortions, like taxes.

In a *taxfree* world a q-value of 1 would mean that the negative risk factor exactly offsets the contribution of competence. The fact that the q-ratio between market and replacement valued assets in Swedish industry (Figure I.4) stayed consistently well below 1 from 1970 to 1984 can be attributed to three facts only: (1) incompetence of executives in running manufacturing firms, (2) incompetence of traders in the equity market in evaluating the firms or (3) excessive macro (political) risks associated with Government and Labor Union ambitions to expropriate private wealth. As far as can be seen, development since the early 80's eliminates the first explanation. The fact that the U.S. and U.K. stock exchanges exhibited a similar strong undervaluation during the same period apparently removes the political explanation, at least as the only one. The undervaluation in Sweden was much deeper. Could it be that traders in all three markets exhibit the same inability to assess fundamentals, and if so, why?

Using information from a variety of IUI data bases (including those used in Figure I:2) I have compiled Tables I:7–I.9 for the 10 largest Swedish multinationals. These ten firms<sup>20</sup> dominate Swedish industry employing directly and indirectly some 30 percent of the domestic manufacturing labor force and as many abroad. They are generally regarded as the flagships of Swedish industry. When all the computations are done using reproduction values of measurable assets, I find a very large negative market valuation (before correcting for risks) of the contribution of the top competent team, an obviously absurd result for these 10 firms. Even with the highest estimate of assets in the denominator, the real rate of return (1986) of the group of ten of 6.9 percent is significantly above the real interest rate on industrial loans of 6.0 percent the same year. What is wrong with the capital market?

It is no argument that the stock market evaluation may have increased relative to net worth since 1985 (year in the table). The valuation was wrong then and for years before, and the continued increase in the market valuation of equity, putting perhaps a positive value on the top competent team, is currently, generally interpreted as a warning, that the market may be too high.

One possible explanation would be in terms of a systematic *aversion to risk* on the part of all agents in the market. One would, however, expect an efficient market to filter out enough daring bidders to get the price right on the margin. The *second* explanation

<sup>&</sup>lt;sup>20</sup> They are Electrolux, SKF, Ericsson, ASEA, Volvo, Swedish Match, Sandvik, Atlas Copco, Alfa Laval, and AGA. For details of the data see Eliasson (1989a).

is more intriguing. With easily available data on book values of assets [column (4), Table I.9] a positive residual valuation of about SEK 20 billions shows up. Not very much, but positive. Posit that this is what all market analysts look at. As you dig more information out of the databases of firms, hidden values appear, and all of a sudden a large negative residual value emerges, suggesting excessive incompetence in running these flagships of Swedish industry. But could this rather be a reflection of incompetence on the part of stock market analysts, commentators and traders to understand the proper value of the firms?

#### Access to the value growth and the selection of competent teams

The discounted value of future profits generated by the competent team is available today:

- in cash through dividends
- in the market through growth in the price of the firm (capital gains).

The value to the owners of the contribution of the top competent team, hence, depends on what market traders think of the earnings capacity of the firm, i.e. on the competence of the market to evaluate future net profit flows. One would expect a competent management to add value to the firm above the sum of the reproduction value of its assets. One would also expect top management to be influenced in its real business decisions by the values they expect market traders to place on its firm. The transfer of ownership entitlements (without selling assets), hence, depends on the competence of the capital market to assess the value of the firm and on the decisions top management takes in view of what it thinks of the competence of the capital market. This valuation is critical for an innovating firm that is selling its know-how to a larger firm which intends to develop the innovation for industrial scale production. Without an efficient market for innovations, with many competent competitors (insiders), the innovators will not be adequately compensated (Eliasson 1986a).

Old competence rents are competed away through organizational innovation, creating new rents, and inducing both growth of the economy and the exit of low performers because of increased competition. The first key to macroeconomic growth therefore is the incentive system that drives innovative behavior. Second, path dependence (caused by tacit knowledge, as discussed above) makes it impossible to estimate (from current observations) the future path of the economy. But this is needed to estimate future rents. It follows that economic growth cannot be represented by an estimable distribution function that is invariant of time. Similarly, individual firm rents are unpredictable because tacit knowledge grows partly through failure. Past failures may be as good an indicator of future success, as past successes. Markets are not even weakly efficient, because the evolution of the economy depends on how markets for corporate control are organized to stimulate experimentation and enforce targets. Market efficiency itself becomes dependent on the way the economy develops.

Because they lack the requisite tacit knowledge outside (market) analysts can never fairly assess the value of firms or industries. The efficiency of the market for corporate control will depend on how effectively insider knowledge is transmitted to the market. With this knowledge being largely tacit *it can only be diffused indirectly through direct participation in the market of the competent teams*. Thus compensation both for competence, and for the incentives to inform the market relates directly to how informed the valuation of shares is.<sup>21</sup> The efficiency of the stock market will critically affect the competence level of industry. But market analysts will be unable to value the tacit competence capital through analytical methods. Instead the efficiency of the capital market will depend on their ability to identify insider trades effectively.

#### Defining the information item

Asset evaluations are in principle limited by two considerations:

- (1) specialization in and mobility of use
- (2) generic properties, making it difficult to relate acquisition costs to the benefits.

The answers to these questions tell

- (a) how well defined the product or the information item is, and
- (b) how exactly production costs can be related to the product.

For physically defined products this identification problem is fairly easy to handle. Hence, physical products are well measured.

For a large number of intangible assets, however, the measurement problem is no more difficult. The problem is that the reproduction of a software system often is less costly than the reproduction of a machine tool. And, as the insider discussion illustrates, sometimes an almost costlessly transferred piece of information can have an

<sup>&</sup>lt;sup>21</sup> Note the difference between having *access to valuable information* about the corporation and *contributing valuable competence* to the corporation, and making it known to the market.

extremely large economic value, as long as nobody else knows.

Knowledge creating capital in each firm represents a dominant asset that determines productivity of all other assets. It is usually very specialized and sensitive to change in demand conditions, but it can often easily be moved – as a competent team – out of one organization and reconfigured in another. The productivity of the organization depends on whether the competent team works there or not. In such organizations the efficient contract for the competent team is the ownership contract.

Competent labor with more universally applicable skills is more mobile, but can also be hired in markets. The competence input is a matter of direct labor compensation.

This observation finally puts the finger on the eternal capital problem. Technical change lowers the economic value of installed machine capital without changing its physical production capacities. It becomes obsolete.

The creation of new, superior industrial knowledge makes existing industrial knowledge, vested in teams of people, economically less valuable, without lowering their physical capacity to put what they know into production. The only difference to a machine is that human knowledge does not depreciate, except through death (the sudden death depreciation method should be applied). And it can to some extent be passed on to the next generation, through education, if it has enough value to warrant a costly transfer.

On the whole, however, the excess return on visible (tangible) capital due to industrial competence supplied through ownership contracts will constantly be competed away through the creation of new superior knowledge capital. Hence, any firm has to devote resources to upgrading its competence to keep that from happening. If all firms do that technological or Schumpeterian competition is created (Eliasson 1988b). Such competition may be tremendously productive in generating growth through innovation, but seemingly inefficient through destroying the economic value of existing knowledge capital (creative destruction).

Economic competence will ultimately be demonstrated through the relative competence of individuals, competent teams or firms in generating new competence.

This seemingly futile, destructive competition, however, does not come about out of nothing. Incentives are needed. How does this incentive system look when tacit entrepreneurial competence may even be negatively valued by the experts in the stock market. The lemons will dominate prices. How do you find good used car in the used car market (Akerlof 1970)? This question (Eliasson 1988d) still awaits an answer. It is fundamental to the knowledge-based information economy. With tacit knowledge that cannot be properly evaluated economically an economically efficient organization of the economy requires that an appropriate valuation system be used to make people and firms both feel fairly assessed, and induced to act both innovatively and competitively, to generate economic wealth through rivalrous competition, very much as already Adam Smith (1776) understood it. What we can add here is that no wonder then that you need a large "information design" sector to support the culture inducive to such behavior. Since the organization of that activity is as tacit as innovative behavior its continued efficient performance requires it to become an economic, cultural and political tradition that keeps reinforcing itself. Once that tradition starts breaking down it will become almost impossible for the nation to find its way back to an informationally efficient economic organization (Eliasson 1986b).



Percent of manufacturing employment.



Note: Business service is defined as SNI codes 832100-833000.



Total: 122%

Source: See Table I.4 Design: See Table I.1



Source: Eliasson (1989b)



Figure I.2C The information economy GNP components, percent

Total: is GNP. Source: Eliasson (1989b)





- · - · Basic industries (1)

IIIII Knowledge-intensive industries (2)

- - - Public service (3)

----- Manufacturing (4)





Source: Eliasson, G. – Lindberg, T., Ägarrollen, innovatörerna och förnyelsen av svensk industri; chapter I in Örtengren, J. et al., Expansion, avveckling och företagsvärdering i svensk industri, IUI, Stockholm 1988.

1.	<b>Coordination</b> (organizational structure)	The invisible and visible hands at work – competition (in markets, Smith 1776) – management (of hierarchies, Chandler 1977)
2.	Innovation	Creation and exploitation of new business opportunities (Schumpeter 1911) – innovation – entrepreneurship – technical development
3.	Selection	Incentives for change – entry – exit – mobility
4.	Learning	<i>Knowledge transfer</i> (Mill 1848) – education – imitation – diffusion

 Table I.1
 The statistical accounts of the knowledge-based information economy

Table I.2	Employment in service production in Sweden and the U.S.,
	1983

#### Percent

	Sw	veden	U.9	S.
	Private	Share of labor force	Private	Share of labor force
Distribution	96	20	99	21
Producer services	91	6	100	12
Social services	8	32	40	26
Personal services	84	6	100	10
Total service production	51	64	76	68
Agriculture, etc and mining	_	5.5	-	4.5
Manufacturing	-	22.5	_	20.5
Utilities and constructions	-	7.5	-	7
Total goods production	-	36	_	32
Employed labor force	_	100	100	100

Source: Carlsson, B., Produktion och konsumtion av tjänster i privat och offentlig regi; p. 237 in Eliasson, G. et al., Kunskap, information och tjänster, IUI and Liber, Stockholm 1986.

		U.S.			U.K.		Jap	an
Category	1950	1958	1980	1951	1971	1981	1960	1975
1. New knowledge								-
creation 2 Economic co-	5.0	7.2	9.7	3.9	5.0	8.8	2.1	4.5
<ol> <li>2. Economic co- ordination</li> <li>3. Knowledge and informa-</li> </ol>	23.4	29.9	31.7	20.8	27.4	27.7	13.9	22.7
tion transfer 4. <i>Total informa</i> -	2.3	4.0	4.4	2.0	3.2	4.3	1.9	2.4
<i>tion sector</i> 5. Other	<i>30.7</i> 69.3	<i>41.1</i> 58.9	<i>4</i> 5.8 54.2	26.7 73.3	<i>35.6</i> 64.4	40.8 59.2	17.9 82.1	29.6 70.4
6. Total	100	100	100	100	100	100	100	100

### Table I.3 Labor use in different countries

Labor hours in percent of labor force

	G	ermany		Swe	eden	Nor	way	Fin	and
Category	1950	1980	1982	1960	1980	1975	1981	1970	1980
1. New knowl	edge								
creation	3.1	6.5	6.9	2.5	5.6	5.1	5.4	3.3	4.7
2. Economic c	co-								
ordination	14.1	24.2	24.9	20.9	25.2	11.2	12.4	15.7	21.6
3. Knowledge	and								
information	i trans-								
fer	1.1	2.8	3.0	2.5	5.3	4.5	5.1	3.1	3.8
4. Total inform	na-								
tion sector	18.3	33.5	34.8	25.9	36.1	20.8	22.9	22.1	30.1
5. Other	81.7	66.5	65.2	74.1	63.9	79.2	77.1	77.9	69.9
6. Total	100	100	100	100	100	100	100	100	100

Note: New knowledge creation corresponds to "Information producers", Economic coordination corresponds to "Information processors and Information infrastructure", and Knowledge and information transfer corresponds to "Information distributors" in the OECD Classification.

Source: Table 2 in Trends in the Information Economy, publication 11, OECD, Paris 1986, and complementary data.

Table I.4	Wage	and	salary	costs	distributed	on	different	functions,
	1986							

Manufacturing firms or divisions with more than 200 employees; global operations. Percent of total internal *labor costs* 

	Information production and use	
1.	mormation production and use	Globally
	a) Creation of new knowledge	
	R&D	5.2
	Design etc	4.6
		9.8
	b) Coordination	
	Marketing and distribution	21.3
	Administration	7.9
	Other	1.2
		30.4
	c) Internal knowledge transfer (training costs)	3.0
	d) External purchase of services	22.0*
II	Goods manufacturing	
	Work preparation	? ) (20.25)
	Direct work scheduling	$3.5 \int (20-23)$
	Technical work preparation, supervision, service	,
	and control	ca 8
	Direct production	20–25
	Internal transports, inventories	3-8
		56.7
Tota	al labor costs for products including	
exte	ernal service purchases	122.0

\* or 18 percent of total internal labor costs + purchased services. See Chapter IV.

Note: This table has been put together from a variety of sources, primarily on data reported in the following three chapters, but also data in *Kunskap, information och tjänster*, IUI, Stockholm 1986, and in Eliasson, G. *Elektronik, teknisk förändring och ekonomisk utveckling*, IUI Booklet No.110, Stockholm 1980, and from the 1978 and 1986 Surveys of Swedish Foreign Subsidiaries, as reported in *De svenska storföretagen – en studie av internationaliseringens konsekvenser för den svenska ekonomin*, IUI, Stockholm 1985 (especially Chapter III by F. Bergholm and L. Jagrén), and Swedenborg, B., Johansson-Grahn, G. and Kinnwall, M., *Den svenska industrins utlandsinvesteringar*, IUI, Stockholm 1988.

# Table 1.5 Labor quality distribution by occupational clusters and educational attainment

### 1.5A U.S., 1986 and projected to 2000 Percent

Occupation	1986	2000
Group I, total	25.1	27.3
Management and management-		
related occupations	9.5	10.2
Engineers, architects, and surveyors Natural and computer	1.4	1.5
scientists	0.7	0.8
Teachers, librarians, and counselors	4.4	4.3
Health diagnosing and treating	2.3	2.8
Other professional specialists	3.5	3.7
Technicians	3.3	4.0
Group II, total	40.8	40.0
Salesworkers	11.3	12.3
Administrative support, including		
clerical	17.8	16.7
Blue-collar worker supervisors	1.6	1.5
Construction trades and extractive		
workers	3.4	3.3
Mechanics and repairers	4.2	4.0
Precision production and plant		
systems workers	2.5	2.2
Group III, total	34.0	32.7
Service workers	15.7	17.2
Agriculture, forestry, and fishing		
workers	3.3	2.6
Machine setters and operators	4.5	3.6
Hand workers	2.4	1.9
Transportation and material moving		
workers	4.3	4.0
Helpers and laborers	3.8	3.4
TOTAL	100.0	100.0

Source: Kutscher (1988).
# *I.5B Sweden*, 1985 Male and female

	Percent	Average wage and salary level (SEK thousand /year)
Group I, total	15.0	121.1
a) White collar, executive level	8.8	57.2
<ul><li>b) Self employed, academic training</li><li>c) Entrepreneurs ("företagare")</li></ul>	0.1	129.6
excl. farmers	3.9	80.5
d) Farmers	2.2	48.1
Group II, total	47.3	94.3
a) Skilled workers	15.5	94.1
b) Middle management	24.5	107.5
c) Not classified	7.4	49.8
Group III, total	37.6	75.3
a) Unskilled workers	29.4	77.1
b) Unskilled white collar workers	6.4	78.8
c) Missing information	1.8	34.1
TOTAL	<b>100.0</b> (4 285 109)	91.4

Source: SCB, Folk- och bostadsräkningen 1985, Part 8, Table g, p. 3.

		Average wage and salary level (SEK thousand
	Percent	/year)
Group I, total	17.4	151.8
a) White collar, executive level	13.8	165.7
Self employed, academic training c) Entrepreneurs ("företagare")	0.3	130.9
excl. farmers	3.3	94.0
d) Farmers	0.1	3.7
Group II, total	52.6	101.9
a) Skilled workers	7.3	107.2
b) Middle management	36.6	110.1
c) Not classified	8.8	62.0
Group III, total	30.0	85.1
a) Unskilled workers	3.7	4.3
b) Unskilled white collar workers	25.3	84.8
c) Missing information	1.0	59.6
TOTAL	100.0	104.2
	(788 942)	

# 1.5C Greater Stockholm, Sweden, 1985 Male and female

Source: See Table I.5B. Special computations.

#### Table I.6 Information processing, end use classification, whole economy, value added components

Percent of GNP at producer prices

		1950	1970	1980	1985
1.	Primary production (agriculture,	-			
	forestry, fishing and mining)	13.0	5.6	4.1	4.1
2.	Manufacturing goods production and				
	related services production	45.3	49.6	47.0	48.7
	a) domestic, internal goods processing		_	_	(8.7)
	b) domestic internal information sector				
	(for foreign part see previous table)	-		_	(16.1)
	Manufacturing (a+b)	30.3	28.0	23.7	24.8
	c) external transport and distributing				
	services	13.2	14.9	14.9	15.2
	d) external information services, incl.				
	financial and related external services	(0.3)	5.4	6.3	6.9
	e) Other services	1.5	1.3	2.1	1.8
3.	Public utilities and construction	10.5	11.3	11.0	10.7
4.	Direct, private consumption services	(14.9)	13.9	12.3	12.7
5.	Infrastructure	-	13.5	17.2	15.3
	a) health	-	4.9	7.4	7.2
	b) education and research (non-firm)	-	5.0	5.9	5.1
	c) insurance	-	3.6	3.9	2.9
6.	Information design production, including				
	social, distributional services	-	6.1	8.4	8.5
7.	Total GNP at producer prices				
	a) percent	100.0	100.0	100.0	100.0
	b) billion SEK	30.4	154.0	469.3	748.9
8.	Service production (Total-1–2a-3)	(61.0)	-	-	76.6
9.	Knowledge creation, transmission and				
	application, and economic coordination		-		38.5
10	. Potential market for telecommunications				
	services (codable knowledge)	-	_	-	2.3
11	Current size telecommunications service	-	2.0	2.1	2.0
12	Ditto at fixed 1980 factor prices	-	2.0	2.1	2.4

Note 1: The classification in this table is very rough and includes arbitrary assignments of items. The needed elaboration will have to await the new national accounts figures. The total is GNP at producer prices.

1000 + 2000 SNR code Sector 1;

2a+b; 3000 SNR code

2c; 2d;

- 3000 SNR code 6100 + 2/3(6300+7100-7180) + 7100 (centr. Government) 8400 + 8500 + 2/3(7180+7200+9200+9510) + 8100 + 8500 (centr. Gov.) 1/2(9110) + 1/2(9200) 4000 + 5000 8300 + 9511 + 9513 + 9520 + 9530 + 1/2 (6300 + 7100 + 7200 + 9520 + 9530 + 1/2 (6300 + 7100 + 7200 + 9520 + 9530 +
- 2e;

3;

4;

- 1/3 (6300+7100+7200+9200+8100)
- 5a; 934Ò

5b; 9330

8210 + 8220 + 9120 + 9130 9350 + 9360 + 9400 + undistributed 5c;

6;

Note 2: All insurance has been classified under infrastructure.

Note 3: 8 500 is the Business Services sector ("uppdragsverksamhet") which is 0.35 percent of GNP in 1950 and 3.4 percent in 1985.

Note 4: For 1950 I have not had access to data on items 5 and 6 for local and central Government.

#### Table I.7 The composition of investments (INV) and capital The 10 largest Swedish multinationals Percent

		(	Capital	
	INV	Alt I	Ī	III
(1) Machinery and buildings	39	39	60	100
(2) R&D	22	22	19	0
(3) Marketing	26	26	15	0
(4) Education	13	13	6	0
Total	100	100	100	100

ALT I: Depreciation: 5.6 percent for all categories

ALT II: Depreciation: 5.6, 15, 25, 35 percent, respectively ALT III: Depreciation: 5.6, 100, 100, 100 percent

Note: Investments have been assumed to grow at a rate of 5.5 percent in volume, i.e. at the rate recorded 1976/86.

#### Table I.8 Real rate of return, 1986

The 10 largest Swedish multinationals		
ALT I	6.9	
ALT II	9.7	
ALT III	11.0	
(normal case)		
The 40 largest multinationals,		
Global operations, (ALT III)	10.4	
All Sweden		
Manufacturing, domestic operations (ALT III)	8.9	

Table 1.9	Capital stock	measurements	of	10	Swedish	corporations,
	1985					
	SEK billion					

		(1) Alt I	(2) Alt II	(3) Alt	(4) II
		Replace- ment val- uation		Accord- ing to plan	Accord- ing to the books
Tans	gible Assets				
(1)	Machines, buildings and inventories	149.5	149.5	120.0	105.3
(2)	Financial assets	146.5*	146.5*	146.5*	140.6
Non	tangible assets				
(3)	Software investments	na	na	na	0
(4)	Technical know-how	46.2	25.5	16.3	0
(5)	(Accumulated R&D)	54.6	20.1	12.0	0
(5)	Educational human	27.3	20.1	5.2	0
(0)	embodied capital	21.5	0.1	5.2	0
(7)	Total replacement valued (measured) capital [sum of (1) through (6)]	424.1	349.7	300.9	245.9
(8)	- debt	152.2	152.2	152.2	152.2
(9)	<ul> <li>– concealed tax debt</li> </ul>	44.8	44.8	36.4	29.0
(10)	= Net worth $[(7) - (8) - (9)]$	227.1	152.7	112.3	64.7
(11)	Corresponding asset values according to the market	84.0	84.0	84.0	84.0
(12)	Residual value [(11) -(10)]	-143.1	68.7	-28.3	+19.3
(13)	Deduct for risks, includ- ing political risks	na	na	na	na
(14)	Deduct for lack of information or incompe- tence of equity market specialists	na	na	na	na
(15)	Residual value measuring executive and entrepre- neurial competence	na	na	na	na
(16)	Real rate of return on total assets [= (1)+(2)+(4)+(5)+(6)], percent. (N.B.!) 1986	6.9	9.7	11.0	**

\* Adjusted upwards with SEK 5.9 billion for undervalued shares and hydroelectrical property.
\*\* An analogous computation using book values would no longer give a comparable real rate of return.

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## **CHAPTER II**

# The Information Sector in Sweden

Recent Developments in Firm Education, R&D, and Telecommunications

by Stefan Fölster

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# 1 Telecommunications services, much more for much less

As machines increasingly outperform humans at rote production tasks a growing share of the workforce is instead occupied with the organization of production. Organization consists of acquiring and distributing information. In fact, the number of people handling information has multiplied so rapidly that pundits of national account figures are beginning to slice out the "information economy" as a separate sector, consisting of segments of the service and manufacturing sectors.

What is the information economy? According to the OECD classification it can be divided into four categories as shown in Table II.1.<sup>1</sup>

The purpose of this paper is threefold. First, the evolution and structure of the information sector in Sweden is sketched. Second, the impact of the information revolution at the firm level is analyzed using two surveys recently conducted under the auspices of the Industrial Institute for Economic and Social Research (IUI) in Stockholm. Third an attempt is made to estimate the future growth of the telecommunications industry and other segments of the information sector.

The impact of the information sector's rapid growth on the economy as a whole is analyzed in two different ways: First, information production and distribution at the firm level is examined using data from the two IUI surveys. One survey concerns firms' investment in education and "on-the-job" training. This leads to an estimate of the cost of such education. The other survey reveals how the character of firms' R&D has changed over the recent years. Together these surveys indicate that "soft" investments such as education, marketing, and R&D are rapidly becoming a weighty portion of total investments.

The second analysis in this paper is an attempt to forecast the longterm growth of the telecommunications industry and other segments of the information sector. This is done with a cross-country, timeseries regression. The results indicate that in spite of large increases in the volume of telecommunications services to be expected the

<sup>&</sup>lt;sup>1</sup> For alternative definitions of the information sector and early work see Machlup (1980), Porat (1977), Eliasson et al. (1986) and Eliasson's Chapter I in this volume. Stated simply Machlup distinguishes a number of industries that produce information or information services and goods, while Porat tries to look more at the prevalence of information activities within each industry. Eliasson emphasizes the distinction between information as an input into production as opposed to information as an output.

#### Table II.1 The information sector divided into occupational categories

### I INFORMATION PRODUCERS

#### Scientific and technical

Chemists Physicists nec Physical scientists nec Civil Engineers Electrical and Electronic Engineers Mechanical Engineers Metallurgists Mining Engineers Industrial Engineers

#### Market search and co-ordination specialists

Commodity Broker Purchasing Agents and Buyers Technical Salesmen and Advisors

#### **Information gatherers**

Workstudy Officers Surveyors (land, mine, hydrographic, etc) Inspectors, Viewers and Testers (various)

#### Consultative services Architects and Town Planners Draughtsmen Medical Practitioners Dietitians and Nutritionists Optometrists Systems Analysts

Information producers nec Authors Beginners, nec Biologists, Zoologists and related Bacteriologists, Pharmacologists Agronomists and related Statisticians Mathematicians and Actuaries Economists Sociologists, Anthropologists and related

Insurance and Stock Agents Brokers and Jobbers Business Services/ Advertising Salesmen Auctioneers

Quantity Surveyors Valuation Surveyors

Computer Programmers Accountants (except 1–10.20) Barristers, Advocates and Solicitors, etc. Education Methodology Advisors Commercial Artists and Designers

Composers

### II INFORMATION PROCESSORS

#### Administrative and managerial

Judges Head Teachers Legislative Officials Government Administrators General Managers

#### Process control supervisory

Clerks of Works (Flight and Ship Navigating Officers)

Supervisors: Clerical, Sales and Other

Supervisors and General Foremen (production)

Production Managers Managers NEC Government Executives Officials Managers (Wholesale/Retail Trade)

Transport and Communications Supervisors Dispatching/Receiving Clerks Clerical and related Auditors Stenographers, Typists and Teletypists Bookkeepers (general) Bookkeepers (clerk) Cost Computing Clerks Wages Clerks Finance Clerks Stock Records Clerks (Material and Production Planning Clerks)

Correspondence and Reporting Clerks Receptionists and Travel Agency Clerks Library and Filing Clerks Statistical Clerks Coding Clerks Proof Readers

### **III INFORMATION DISTRIBUTORS**

Educators University and Higher Education Teachers Secondary Teachers Communication workers Journalists and related Writers Stage Directors Motion Picture, Radio, Television Directors

Primary Teachers Pre-primary Teachers Special Education Teachers

Storytellers Producers, Performing Arts Radio, Television Announcers

### IV INFORMATION INFRASTRUCTURE OCCUPATIONS

#### Information machine workers

Photographers and Cameramen Teleprinter Operators Card and Tape-punching Machine Operators Bookkeeping and Calculating Machine Operators Automatic Data-Processing Machine Operators Office Machine Operators Office Machine Repairmen Sound and Vision Equipment Operators

#### Postal and telecommunications

Postmen, Mailsorters Messengers Telephone Operators Radio and Television Repairmen Compositors and Type-setters Printing Pressmen

Stereotypers and Electrotypers Printing Engineers Photo-engravers

Bookbinders and related Photographic Processors

Telephone and Telegraph Installers/Repairmen Telephone and Telegraph Linesmen Broadcasting Station Operators industry's fraction of national product and of employment is not likely to change much. Since the prices of new telecommunications hardware falls rapidly after introduction total sales change relatively slowly.

### 2 Size of the information sector

Figure II.1 shows that there has been a steady growth in the size of the information sector, possibly decreasing slightly in recent years. The large differences between countries are explained mostly by variations in the number of "information processors," the managerial and clerical professions. The U.S. also has a somewhat higher share of "information producers", such as scientists and market researchers. The information sector is decomposed in Figure II.2 to show the growth of each category up to 1980. Interestingly, the size of the information infrastructure category has remained virtually unchanged.

While figures concerning the information sector show that the character of production is undergoing a drastic change, it is also true that one is merely relabeling activities that previously were categorized as service or industrial production. It is not clear that such relabeling by itself leads to major insights. This is especially true of some attempts in the literature to estimate growth models of the economy with information as a product (e.g Jonscher 1983).

Instead we examine some specific aspects of the information sector and how it is likely to change over the coming decades.

# 3 Information processing and distribution

The information that is processed and distributed within firms can usefully be divided into two categories. One concerns administrative information needed for daily tasks. The other concerns stocks of knowledge that raise employees' efficiency. The former is part of



Percent 50 UNITED STATES 45 AUSTRALIA UNITED KINGDOM NEW ZEALAND 40 SWEDEN 35 GERMANY UNITED STATES DENMARK FINLAND 30 JAPAN CANADA UNITED KINGDOM SWEDEN 25 NORWAY AUSTRIA FRANCE 20 GERMANY 15 0 1951 61 71 75 81 82

Source: OECD

7–C4



Figure II.2 Size of the information sector by category in Sweden, 1960, 1970, 1980

production while the latter is an investment. Consider one at a time.

Nearly all firms have computerized much of their existing administrative routines. That has brought large gains. Much more seldom do firms change their administrative routines to fully take advantage of new technology. This is where computerization will have its largest impact in the future.

One example of such changes in administrative routines that western firms are just beginning to realize, involves the Japanese concept of just-in-time production. Decentralized information transmission technology and decision making is used to reduce stocks of intermediate goods.

Modern information technology and data base management are increasingly put to use in large firms to make centralized profit control more efficient and reliable such that operations responsibilities can be delegated (decentralized; see Eliasson 1984, 1989).

Another example is changing accounting methods to produce more

accurate cost and profit calculation. Most firms know their total costs and overall return-on-sales. Few firms, however, seem to be able to say what individual products really cost to produce. In fact there are ample anecdotes about investment decisions that turn out to be mistaken because costs were not properly calculated.

One main problem is that overhead costs are allocated to individual products according to estimates of direct labor costs. However, direct labor costs for many products today are extremely small, so misallocation of the overhead can lead to perverse decisions. For example investments in R&D or human capital are often counted as overhead costs and thus falsely allocated to current products.

Another problem is the calculation of marginal costs. Often, for example, the costs of operating a machine are averaged over the details it produces without recognizing that one type of detail is produced in lower volume and therefore incurs a higher per unit cost of switching the machine.

As yet these problems of cost calculation are rarely tackled by firms because information costs exceed the benefit of the extra integration. Eventually, however, progress in information handling will vastly increase the efficiency of these administrative tasks.

The other category of information distribution mentioned in the beginning concerns the accumulation of human capital. The traditional view in economics has been that the technology embodied in a firm's capital equipment determines its productivity. This view may be false in many industries. A number of studies show that firms sometimes can produce more efficiently with less advanced capital equipment (see e.g. Eliasson 1980). Consider a recent study (Krafcik 1988) comparing the effects of automation in 31 car plants in Europe, America, Japan, Brazil, Taiwan, and South Korea. The author concludes that there is no systematic relation between productivity and the levels of technology. Instead productivity depended on how decentralized decision making was which in turn depended on the level of education and experience of workers.<sup>2</sup>

That this example demonstrates investment in human capital may now be a more important determinant of productivity than other capital expenditure. This is important for an analysis of the information sector because this sector then becomes the main conduit for investment. Raising the efficiency of information- and experiencetransmission in effect lowers the cost of investment in human capital. In fact firms appear to have raised investment in human capital significantly.

 $<sup>^{2}</sup>$  A related point is made by Carlsson (1981, 1987). He shows that large productivity changes usually are the consequence of some structural change rather than a continuous improvement of production technology.

In a recent survey of Swedish industry questions were asked that shed some light on the extent of on-the-job training.<sup>3</sup> Figure II.3 shows the reported costs of training divided into training within the company and training purchased externally.<sup>4</sup> These results are shown for five different groups of industries. Figure II.4 shows the percentage of working time that is used for training. Apparently technicians spend the most time being trained.

Interviews with a few of the sampled firms were conducted to control for biases that may have been induced by the way questions were asked in the survey. These interviews confirmed that the results in Figures II.3 and II.4 should be interpreted as time spent on courses and conferences as well as training for newly employed. However, costs of training that occur continuously during work is generally not accounted for. The interviewed companies themselves seemed to have a poor grasp of the extent of that type of training.



Figure II.3 Internal and external firm training

<sup>3</sup> The survey was conducted by the Federation of Swedish Industries (Planenkät 1988).

<sup>4</sup> These results are well in line with a similiar survey conducted by the Swedish Central Bureau of Statistics showing that employees on average received 2.8 days of training a year. Most of this was concentrated on computer related-, business-, and worksituation courses.



Figure II.4 Percentage of worktime used for training

Figure II.5 Total training costs in industry per employee, 1987







From these data one can even estimate the total cost of education to firms.<sup>5</sup> This is shown in Figure II.5.

In reality not all training should be considered investment. Some courses may represent hidden fringe benefits to employees; other courses are organized by unions to spread knowledge about worker representation and labor issues. Therefore counting all training as investment will lead to an upward bias. On the other hand some training occurs during work. A novice for example may produce much more slowly while gathering experience. This implies that we may underestimate investment in training when we base calculations on time spent at courses and in official training sessions.

<sup>&</sup>lt;sup>5</sup> Apart from the direct cost for commissioning education, the indirect costs are calculated as the time spent on education times the average wage for each respective category.

Assume for the time being that these biases even out. Then we can compare investment in education to other investment. To make our figures comparable to other investment figures we express them as a percentage of value added and extrapolate to the industry as a whole.<sup>6</sup> In addition, by comparison with two previous surveys we can estimate the growth since 1984. These estimates are then compared to other soft and hard investments in Figure II.6.

One interpretation of Figure II.6 is that soft investments are replacing hard investments. This could be the result for example of structural shifts from machine-intensive industries to service industries. That interpretation implies that the poor performance of hard investments during the previous decade may not be any impediment to future growth. Critics of this interpretation argue instead that soft investments rise in non-productive ways. For example education costs may rise merely because firms are forced to use so-called educational funds in Sweden. These funds may then be used to prop up employee benefits rather than to spread useful knowledge.

### **4** Information production

Information production, and primarily research and development, constitutes the second segment of the information sector. By all measures Sweden's total R&D investments have experienced a dramatic upswing. Research intensity in the private sector expressed as a fraction of value added is now the highest in the world. In contrast the public sector's fraction of total R&D has declined.

In Figure II.7 the U-shaped curve for U.S. R&D expenditure is usually explained with reference to the business slump in the aftermath of the oil crisis 1973. This is not a very satisfactory explanation however. It is clear that R&D expenditures deteriorated even before the crisis and that other countries were not subject to a similar simple connection between R&D and aggregate demand. A possibly more accurate explanation is that there occurred an ideological shift among company executives in the late sixties leading them to view large R&D investments, particularly those of a long-term nature, with increased skepticism. Whether this ideological shift reflected an actual decrease in research opportunities remains unclear.

<sup>&</sup>lt;sup>6</sup> The sample for this survey consists of the majority of Swedish firms with more than one hundred employees.





In Sweden the dramatic increase in private R&D spending is partly a consequence of the decline of low R&D intensity industries such as shipbuilding and the growth of the electronics, telecommunication, and transport industries. However even within these industries R&D intensity is rising. Figure II.8 shows the total number of man-years within each industry in Sweden. Changes in this measure reflect increases in R&D intensity as well as industry expansion.

The competitiveness of Swedish technological know-how is a moot issue. On the one hand profits are soaring and firms feel constrained by capacity limits; on the other hand alarmists foresee impending crises in a range of industries which, they say, are only propped up by the current boom in international demand. Indeed there exist reasonable scenarios of technological threats for most important Swedish industries. The pulp and paper industries fear invasions of South-American soft wood; the automobile and telecommunications industries face worldwide overcapacity. Machine tool manufacturers are under fire from cheap South-Korean and Japanese producers. The larger machine-tool firms may anyway be moving their research capacity out of the country.



Source: SCB

A common argument (e.g. Ohlsson – Vinell 1987) is that Sweden's technological competitiveness is poor, threatening future growth. This argument is based on the observation that very few Swedish firms can be classified as high-tech firms, following for example the OECD classification scheme. This view is however poorly founded. Many industries that are not high-tech as such incorporate high-tech features and specialized knowledge that can insulate them from competition from low-wage countries for a long time to come. As long as these industries perceive enough investment opportunities to demand more engineers than are available it is difficult to see why one should channel more engineers into beefing up high-tech firms.

In fact, as argued in Chapter I, the predominant high tech skill in Sweden may be the capacity to run large companies in mature industries (see e.g. Eliasson et al. 1985).

These issues are too wide to be exhausted here. We can however contribute to understanding them by reporting the results of a recent survey among research managers in medium-sized and large Swedish firms. This survey was conducted under the auspices of the Industrial Institute for Economic and Social Research (IUI). 26 research managers were queried about a total of 106 specific projects.

The picture that emerges from this survey indicates that research managers believe the following:

1. R&D costs, meaning the outlays required to reach a certain result, are low in Sweden compared to most other countries due to low researcher wages and decentralized decision making.

2. There is a scarce supply of highly talented researchers. There is a constant risk that these most skilled people are bought off by competitors.

3. Access to the latest high-tech knowledge is a problem, but often enough one can earn profits on adapting or imitating technology with an eye to market appeal.

4. Most research managers perceive their firm as being well placed in international competition and facing little threat from low-wage countries.

In the following the responses to some of the questions are shown. These questions are matched to a survey conducted by Mansfield (1988) in a comparison of Japanese and American firms. Consequently we can show a three country comparison.<sup>7</sup> Figure II.8 shows the composition of R&D expenditure. The interesting part in this table is that Japanese firms, once known to concentrate on applied and short-term research (e.g Peck – Tamura 1976) now seem to differ from the other countries mainly in the amount of process R&D conducted.

This difference can be interpreted in different ways. It may mean that Japanese firms imitate products and pay more attention to costs and quality of production. Or it may mean that Japanese firms specialize on products for which process R&D is more important. The question is whether American firms (with apparently lower returns

#### Figure II.9 Composition of R&D expenditures

Figure II.9A Fraction of high-risk and long-term R&D among total R&D



<sup>7</sup> Mansfield (1988) selected a sample of 50 Japanese firms and matched them with 50 American firms in the same industries and of similar size. In our survey of 26 Swedish firms we selected 21 that together matched the industry structure of Mansfield's sample. However, we made no attempt to match the size of firms, although in both samples only large and medium-sized firms are considered. The percentage of firms in each industry are chemicals, 36; electrical and instruments, 20; machinery and computers, 30; and rubber and metals, 14.





Figure II.9c Fraction of product development of total R&D, and fraction of new products or processes of total R&D (as opposed to improvements on existing products and processes)



#### Figure II.10 Sources of R&D projects

Percent of R&D projects suggested by



on R&D) are making a mistake or whether there are reasons for this difference.

Figure II.10 sheds some light on this issue. It shows sources of R&D projects for the samples of firms. It shows that U.S. firms more often than Japanese or Swedish firms choose R&D projects that originate in the R&D department rather than with customers or production units.

### 5 Information infrastructure

The final segment of the information sector is the information infrastructure. The information infrastructure consists of information machine workers – e.g. computer operators – and postal and telecommunications occupations. Of these the telecommunications industry is the one undergoing the most rapid change. Telecommunications firms face a paradox. Their capacity and range of services is burgeoning at a phenomenal rate; yet their share of GNP and investment has become stuck and may even be declining. The same may be true for profit levels. The latest scare in the industry is the spectre of overcapacity caused in part by the returns to scale in fiber optics, which can cheaply be upgraded to higher rates of communication, and in part by the desire of many customers to substitute private networks for services offered by telephone companies.

These threats affect not only telephone companies but also the firms producing telecommunications equipment. Many of these firms that previously thrived on assured national markets are now being forced to compete internationally to survive. Worldwide ten companies compete to sell a full range of telecommunications equipment. Informed bets say that only a handful will remain in the next generation.

A number of attempts have been made to estimate the long-term future growth of the information economy. These come to very different conclusions. For example Imai (1987) develops an input-output table augmented by informed guesses about the future input requirements of the telecommunications, electronics, and information services sectors. For the case of Japan he forecasts the largest expansion for information services, followed by electronics and then telecommunications all of which grow faster than the remainder of the economy. In contrast Cooper (1983) argues that information services in the U.S. will grow only slowly as compared to information products.

Imai (1987) starts from predictions of increased domestic output by the year 2000. These are shown for the telecommunications industry in Table II.2.

He then finds input-output coefficients that are consistent with estimated output and estimated demand in the year 2000 and compares these to current input-output coefficients. Unfortunately this procedure suffers from a major uncertainty. Output and final demand can reasonably be estimated in volume terms. But prices and required employment depend crucially on the form technological progress takes. If prices fall rapidly then the value of output may decline even though more volume is produced. Thus it is quite possible that the share of GNP in current prices and employment remains constant for the telecommunications industry even though its output becomes ever more important for other industries. The question is whether the figures in Table II.2 are based on current prices or future expected prices.

Instead we approach this problem more carefully by estimating the likely growth of the volume of information transmitted, the share of GNP of the telecommunications industry, and its share of employment separately. Furthermore we try to separate the income effects

Table	II.2	Prediction	of	telcommunications	domestic	output	by
		subsectors					
		Billion yen					

Subsectors	1985	2000	
Ŷ	(A)	(B)	(B)/(A)
Telephone	4,234	11,002	2.6
Exclusive use	251	1,025	4.1
Data communications	153	958	6.3
Data transmission	10	1,188	118.8
Wireless call	70	507	7.2
Cellular telephones for automobiles	15	1,582	105.5
Total of domestic telecommunica- tions	5,091	17,142	3.4
International telecommunications	216	1,397	6.5
Total	5,307	18,539	3.5
Percent of GNP	1.6	2.8	1.75

from the technological effects and to provide estimates for different assumptions about technological progress.

In the following we estimate a cross-country, combined crosssection and time-series, regression. There are three dependent variables. These are the postal service and telecommunications expressed as a percentage of GNP, a percentage of employment, and finally a volume index showing the growth of certain telecommunications services. These variables are regressed over GNP per capita in each country and for each of the eleven years and over a variable t expressing the respective time period. The time trend coefficient is interpreted as expressing the effects of changing technology. The regression equations are shown below.

Postal & telecommunications as % of GNP = 0.4 + 0.23 GNP/capita=0.079 t

Postal & telecommunications as % of employment = 0.51 + 0.16 GNP/capita-0.041 t

Postal & telecommunications by volume = 0.003 + 0.068 GNP/capita + 0.038 t.

These equations can then be used to forecast the development of the postal and telecommunications service up to the year 2000. This is shown in Table III.3. In the first column we show Imai's estimates for

	Imai Japan 2000	Sweden 1984	Sweden normal tech.p 2000	Sweden double tech.p 2000	Sweden half tech.p 2000
Postal and telecommunications as:					
% of GNP	2.8*	3.9	4.9	4.5	5.0
% of employment		4.0	4.3	3.4	4.7
Volume index	-	100.0	188.0	248.0	158.0

 
 Table II.3 Size of the Postal and telecommunications industry under different assumptions

\* Only telecommunications.

the case of Japan (assuming a 5% annual rate of GNP growth). In the second column we show our estimates for Sweden (assuming a 2% annual rate of growth). We show these for three different assumptions about the rate of technological progress. First, the same rate as prevailed between 1960 and 1980, second, half that rate; and third double that rate. Note that the character of technological progress is assumed constant. For example no allowance is made for a development that is more labor-saving than previously.

Table II.3 should be interpreted in the following way. Technical progress has apparently been labor-saving and has led to price reductions that decrease the percentage of GNP. This tendency is counteracted by rises in GNP that increase demand.

### 6 Conclusion

The information sector is a vaguely defined conglomeration of activities. Here we have analyzed new survey data to shed light on three segments of the information sector and to analyze their importance for future growth.

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## **CHAPTER III**

# Services in Production and Production of Services in Swedish Manufacturing

by Tomas Pousette and Thomas Lindberg
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## **1** Introduction

The share of the service sector has been increasing in most developed economies during the last 20 years. A general view is that the service content within the manufacturing industry has also increased. By this is usually meant that manufacturing firms both purchase and internally use services and sell services. As pointed out in Chapter I the fact that a quite resource-using internal service production in manufacturing firms (R&D and marketing in particular) is used to upgrade the quality of output has rarely been recognized. In the last 10–15 years some of the firms' service activities, e.g. research and development (R&D), have been intensively studied. But our knowledge about the resources manufacturing firms spend on other activities than direct factory production, and how much of manufacturing production is made up of services, is still very incomplete.

Several arguments have been put forward to explain the supposed increase in manufacturing service production. One argument is that manufacturing products in general have become more complicated and advanced. This has been the result of R&D-efforts, which have also increased the need for extensive marketing to inform customers about the use of complex and technically advanced products. Another argument emphasizes the increasing participation of firms in joint ventures. To coordinate these large, often international projects, a great variety of management services are needed.

This chapter has two purposes. The *first* is to describe the purchase, internal use and sales of services in manufacturing. The statistics are based on surveys to Swedish manufacturing firms undertaken by IUI. These have been supplemented by information from other national and international sources in order to obtain a more complete picture. The *second* purpose is to test some hypotheses about the role of services in manufacturing. Hence, we will study the choice between internal and external production of services, the relationships between services intensity and profitability, and between input intensity of services.

At the *macroeconomic* level attention is directed to the blurred statistical borderline between the manufacturing sector and parts of the service sector. Depending on how firms are organized, activities like finance, insurance and especially business services like technical and administrative consulting, legal and accountancy services and advertising, may be provided either internally by the manufacturing firms or bought externally. Thus, observations on the statistical size of the manufacturing sector as reflected in the national accounts are becoming less meaningful. The declining development of manufacturing production and employment in most countries during the last 10–15 years would look less gloomy if the sector "business services" was added to the industry statistics (see further Section 5 in Chapter I). This relationship between manufacturing and service producing sectors is important, since the size of the manufacturing sector is often regarded as a separate policy target. It also raises questions about how we should measure manufacturing investments, productivity, etc.

From a *microeconomic* point of view the service content in manufacturing production carries significant information about the ways firms are organized. Do firms buy services mainly because they are more efficiently produced in the market, or is this a way of acquiring specialist knowledge and modern technology, or is it just a way to smooth out a temporarily high work-load?

The way the chapter is organized indicates how we attempt to answer these questions. In Section 2 the definitions of services are discussed. The internal use of services in manufacturing is presented in Section 3. Industry's purchase and sales of services are evaluated in Sections 4 and 5. The chapter ends (in Section 6) with a summary and conclusions.

## 2 The surveys – definitions and coverage

Manufacturing service purchases, use and sales are not well defined. On the input side services are bought not only from the service sector but also from other manufacturing firms. Sales of services are, however, difficult to separate from sales of goods. Goods production is the dominant manufacturing activity but the output of internal service is normally an integral quality of the good itself. Services produced within manufacturing production are sold as separate "items". It is also difficult to separate the internal activities of the manufacturing firms which should be considered as genuine service production from those which are mainly related to the factory production process. Even the factory production process itself requires a significant input of software activities like production planning, materials and quality control etc.

In the survey on the internal use of services, seven functions were separated, following standard definitions in the firms internal accounting system closely. Throughout this paper internal services are defined very broadly as labor costs for all activities except direct factory production. In the other surveys, the firms were asked about their purchase and sales of services according to their own definition of the service concept. These may vary somewhat among firms. This should of course be kept in mind when analyzing the results. It should also be observed that the surveys are based on a sample of about 270 large Swedish manufacturing firms and that only the domestic part of the companies is included.<sup>1</sup> Separate estimations have, however, been carried out on the size and service content of foreign subsidiaries. In spite of certain problems with representativity and definitions, the survey results, combined with information from other sources, probably give an accurate picture of the service content in manufacturing production in a highly industrialized country.

# **3** Internal production of services

#### **3.1** Services in domestic operations

In the survey on the internal use of services firms were asked to break total labor costs for 1976 and 1982 down on seven functions; R&D; engineering design and documentation; work scheduling; factory production; marketing and distribution; administration; and other. The results (see Table III.1) show that in 1982 as much as 36 percent of total labor costs could be assigned to other activities than factory production. The largest service functions were marketing and administration with about 10 percent each. R&D, engineering design and documentation, and work scheduling each made up about 5 percent of labor cost.

Defining services broadly as all labor costs applied except for factory production, we notice that the raw materials processing and intermediate goods industries, as expected, had the smallest share of labor costs in services, about 25 percent. The highest concentration of services is found in the investment goods industry, 45 percent, while the service share in the consumption goods and building materials industries is close to the average.

<sup>&</sup>lt;sup>1</sup> The data came from a set of surveys and data compilations for the IUI micro-macro model, sometimes referred to as the MOSES Data base; see Eliasson (1985a). The number of firms in the sample varies somewhat around 270 for the different surveys. The sample includes all domestic manufacturing firms with more than 1000 employees and about 100 firms in the group 500–1000 employees. The responding unit is the division (large firms) and the firm for small firms. This means that for some firms, particularly large ones, the head office is not included in the response.

	Raw materials processing	Inter- mediate goods	Invest- ment goods	Con- sumption goods	Building materials	Total manu- facturing
R&D	2.4	4.0	9.0	5.9	3.8	6.0
Engineering						
design and						
documentation	1.4	2.0	10.2	3.1	2.5	5.3
Work schedul-						
ing	2.7	2.8	5.4	3.0	6.6	4.0
Factory produc-						
tion	77.5	73.8	54.7	65.6	64.2	64.4
Marketing and						
distribution	8.4	9.0	8.2	11.3	13.5	9.9
Administration	6.4	7.6	11.4	8.5	8.4	9.1
Other	1.3	0.8	1.1	2.6	1.0	1.4
Total	100.0	100.0	100.0	100.0	100.0	100.0

#### Table III.1 Labor costs in large Swedish manufacturing firms distributed by functions, 1982 Percent

*Note:* The results, which are based on data from 135 firms, are averages with labor costs in 1982 as weights.

Source: IUI's survey on industrial services 1983.

The investment goods industry spends almost 20 percent of labor costs on R&D, engineering design and documentation, while the corresponding figure for the raw materials processing industry is only 4 percent. The high marketing shares in the building materials industry can probably be explained by the inclusion of distribution in this item.

A further disaggregation of the results from sectors to subsectors shows that the dispersion in the service share of labor costs is much larger at the lower levels (see Figure III.1). For the wood, pulp and paper industry the service share is only 10–15 percent of labor cost; while for electrical industry and the chemical-technical industry the corresponding share is more than 50 percent. The latter subsector includes the extremely service intensive pharmaceutical firms.

The change in the distribution of labor costs by functions during the period 1976–82 is presented in Figure III.2. Factory production is the function which has changed most. For total industry the factory production share decreased by 3 percentage points. The decrease is larger in the investment goods industry, but also notable in the other industries. Marketing shows an increasing share in all sectors. The share of labor costs spent on R&D increased in 4 out of 5 sectors, and together with about 1 percentage point. Thus, the survey results



Figure III.1 Service share of labor costs in subsectors, 1982

*Note:* Service functions are defined as all labor costs applied except for factory production.

R = Raw materials processing; Int = Intermediate goods; Inv = Investment goods; C = Consumption goods.

Source: IUI's survey on industrial services.

#### Figure III.2 The change in the distribution of labor costs on functions in large Swedish manufacturing firms, 1976–82 Percent



*Note:* The results, which are based on data from 115 firms responding 1976 and 1982, are weighted average with labor costs in 1982 as weights.

Source: IUI's survey on industrial services 1983.

clearly show the decreasing relative importance of direct factory labor, and the increasing importance of marketing and R&D.

The trend from factory production to services is also shown by data on the number of salaried employees. In the period 1964–84 the share of salaried employees in Swedish manufacturing industry increased steadily from 25 to 31 percent. In the subperiod 1976–82, covered by the survey data, the share increased from 28 to 31 percent. All sectors separated in the survey show an increasing share of salaried employees (SOS, Manufacturing).

#### **3.2** Services in foreign subsidiaries

To get a better idea of total (domestic and international) firm activity, the survey presented in Section 3.1 has been supplemented with data on foreign operations. Table III.2 shows employment in the 40 largest Swedish multinational manufacturing firms. Since 1974 the share of employment abroad has increased from 42 to 49 percent in 1982 and the number of persons employed in service subsidiaries abroad relative to total employment has increased from 10 to 13 percent.

If the foreign subsidiaries are added to the domestic part, the share of marketing in labor costs in 1982 can be estimated at 20 percent.<sup>2</sup>

# Table III.2 Employment in the 40 largest Swedish multinational manufacturing firms, 1974, 1978, 1982, 1986 Automatic and provide a statement of a surface statement

	1974	1978	1982	1986
Abroad of which:	276 700	285 900	320 000	348 300
producing subsidiaries sales subsidiariesª	209 100 67 600	209 500 76 400	235 000 <sup>ь</sup> 85 000 <sup>ь</sup>	247 800 <sup>ь</sup> 100 500 <sup>ь</sup>
Sweden	377 000	365 500	327 500	350 500
Total	653 700	651 400	647 500	698 800

Average number of employees

<sup>a</sup> Including sales subsidiaries with no or small production and service subsidiaries. <sup>b</sup> The share of employment in foreign producing and sales subsidiaries in 1982 is assumed to be the same as in 1978.

Source: Bergholm – Jagrén (1985), Eliasson (1985b), and Swedenborg – Johansson-Grahn – Kinnvall (1988).

<sup>&</sup>lt;sup>2</sup> Three assumptions are necessary for the estimation. First, the distribution of labor costs on functions in foreign producing subsidiaries is assumed to be identical to the domestic parts, according to survey data, and total labor costs in foreign sales subsidiaries are regarded as marketing. Second, the distribution of labor costs of function, from the survey, is applied to the number of employees instead of labor costs. Third, the share of employment in foreign producing and sales subsidiaries in 1982 is assumed to be the same as in 1978.

This implies an increase by 10 percentage points compared to only the domestic part (cf. Table III.1). The relative size of the other functions is of course reduced in proportion. The factory production share falls from 64 to 56 percent. The increasing share of employment in services subsidiaries abroad in the period 1974–82 also means that the survey results on the domestic part underestimate the change from factory production to services in general and marketing in particular.

#### **3.3** Profitability and service intensity

An interesting question is how the marketing and research intensive firms distinguish themselves from other firms. Are they more profitable? Our hypothesis is that there should be a positive relationship between the share of services and profitability since a high service content in factory production generally means more sophisticated products.

The first test consisted of a simple correlation analysis between the gross profit margin and the share of internal services in 1982. It was carried out for a sample of 103 production units in the manufacturing industry. The expected positive correlation was weak, only 0.26. A somewhat stronger correlation (0.35) was found between the gross profit margin and the share of labor costs spent on marketing.

The 10 largest industry groups in Sweden were then selected, and their rate of return on total capital was compared with the service content in their constituent parts. The correlation between the change in profitability and internal service intensity in these 10 companies from the mid-70's to the early 80's was inconclusive. There was a positive relationship between the change in the rate of return and service intensity for only 4 out of 10 companies. Thus although it may be profitable to increase the service share in manufacturing firms this hypothesis is only weakly supported by our data. This is, however, not too surprising since the rate of return is determined in a complex way by many other factors than service intensity.

### 4 **Purchase of services**

There is a flow of services to industry both from the service sector, including transports, and from transactions within industry. From national account and input/output statistics the first part of this flow can be estimated. In the period 1976–82 the provision of services from the service sector in relation to production in manufacturing increased from 5.6 to 6.5 percent (Ek 1985). A sample of large Swedish manufacturing firms were asked to estimate the total purchase of services (including transport) in 1981. For total manufacturing the purchase of services made up 6.2 percent of total sales (see Table III.3), which is in accordance with the figures from input/output statistics.

Data on the amount spent by industry on external services in ECcountries are published by the statistical office of the European Communities (Eurostat). For the seven countries covered, the services purchased made up 14.4 percent of the turnover in 1982.<sup>3</sup> Total spending on external services varied considerably between the countries, from France with 21.4 percent to Belgium with 9.4 percent. A division of services into industrial and other (from the service sector) showed that the former made up 4.2 percent, and the latter 10.3 percent. Six of the countries also report data on the development 1975–82.<sup>4</sup> In this period the total purchase of services increased its share of the turnover from 11.0 percent to 12.5 percent. The purchase

# Table III.3 Purchase and sales of services in large Swedish manufacturing firms, 1981 Percent of turnover

	Purchase of services	Sales of services
Raw materials processing	5.9	0.7
Intermediate goods	9.1	2.1
Investment goods	6.2	1.5
Consumption goods	2.9	0.6
Building materials	8.5	4.4
Total	6.2	1.4

Source: The Federation of Swedish Industries' and IUI's Planning Survey 1982.

<sup>3</sup> The countries are Belgium, Denmark, Germany, France, Italy, the Netherlands and the United Kingdom.

<sup>4</sup> The countries are Belgium, Denmark, Germany, Italy, the Netherlands and the United Kingdom.

of services in Swedish industry, 6.2 percent of the turnover in 1981, seems to be on the low side compared to the other countries.<sup>5</sup>

An interesting question is which categories of services firms choose to acquire in the market and what kinds they consider necessary to purchase within the firm (cf. Williamson 1975). This trade-off between internal and external production of services is of course primarily based on cost efficiency considerations, in the same way as for the production of goods. Another important aspect is probably business secrecy.

In manufacturing firms with a large share of internal services the internal competence to produce services can be expected to be high. One can therefore assume that the propensity to purchase external services would be low. To test this hypothesis the correlation between the share of internal and external services in firms was analyzed (see Figure III.3).

It is clear from the figure that there is a negative relationship between the intensity of internal and external services. The negative correlation was strongest in the investment goods and consumption goods industries, -0,54 respectively -0.56. A plausible interpretation of this relationship is that internal and external services in manufacturing firms are primarily substitutes rather than complements. This view was also supported in interviews with a group of 13 service sales intensive firms (cf. Section 5). According to these firms, services bought were very often of the same kind as those sold. At peak activity one chooses to engage external service subcontractors rather than expand internal capacity. Further disaggregation of total services into different categories would clarify this issue in more detail.

# 5 Sales of services

Manufacturing sales of services are difficult to separate since the sales of goods are the dominant activity. This means that the price of complementary services is normally included in the price of goods. According to survey data, the sales of services by Swedish manufacturing firms are of limited importance. For only 13 firms out of 210 did the sales of services in 1978 or 1983 make up more than 5 percent of turnover. Sales of services are of greatest importance in the investment goods industry and of least importance in the raw

<sup>&</sup>lt;sup>5</sup> The service intensity in European manufacturing industries is analyzed in more detail in Chapter IV.

#### Figure III.3 Internal and external service intensity in Swedish large manufacturing firms, 1981 Percent

External service intensity



*Note:* the data in the figure represents data from 103 manufacturing firms. External service intensity = PS/(TS+PS)

Internal service intensity = IS/(TS+PS)

where: PS = purchase of services; IS = internal labor cost for non-production employees; <math>TS = total internal labor cost.

Source: IUI's survey on industrial services 1983, the Federation of Swedish Industries' and IUI's Planning survey 1982.

materials processing and consumption goods industries. At lower levels the electrical industry has a considerably larger share of services than other subsectors. For one third of the responding firms in the electrical industry, the share of service sales was larger than 5 percent.

For the 13 service intensive firms, the sales of services relative to turnover was unchanged in the observed period (1978–83). The type of services sold by these firms was also studied separately. According to interviews with the firms, the most common category was engineering know-how, like development and construction work. Other services reported by the firms were commissions, transports, rents, education in connection with sales, and service, assembly and installation work. Services were generally sold together with the products and seldom marketed separately. Services sold were often, as mentioned in Section 3.3, of the same type as those purchased.

The rather small share of direct service sales in manufacturing was also confirmed in an earlier survey (see Table III.3). In 1981 the sales of services made up only 1.4 percent of the turnover in total manufacturing. The relative magnitude of services in total sales for the various sectors has remained rather constant between the two surveys, with a small share for the raw materials processing and consumption goods industries.

Data on the manufacturing service sales by industry in EC-countries are published by Eurostat. For the five countries which have reported data services made up 2.8 percent of the turnover in 1982.<sup>6</sup> The share has been rather stable, only increasing from 2.5 percent in 1975. This is a somewhat larger figure than Sweden's 1.4 percent in 1981. Thus, compared to other European countries the service intensity in Swedish industry is low both on the external input side and on the output side. As shown in Chapter I in this volume, service production in Swedish manufacturing firms is, however, complementary to and priced together with the goods, and in general to a large extent oriented towards upgrading the quality of goods produced.

As shown in the previous sections, service intensity both on the input side (external and internal) and on the output side varies significantly between sectors. Is there then any relationship between the use of internal and external services on the one hand and sales of services on the other? One would expect that firms with a high intensity of services on the input side would also be service sales intensive. To check relationship a measure of the service input intensity was plotted against sales of services in percent of turnover for various subsectors. There was, however, no simple correlation between the input and output intensity of services. Instead we observed that for the investment goods, consumption goods and building materials industries the service input intensity was rather constant while the service output intensity was quite different.

<sup>&</sup>lt;sup>6</sup> The countries are Belgium, Denmark, Germany, Italy and the Netherlands.

# 6 Summary and conclusions

In Swedish manufacturing, service production was shown to make up as much as 35 percent of total labor costs in domestic operations. In rapidly expanding sectors, like the chemical-technical industry and the electrical industry, more than 50 percent of total labor costs is devoted to the production of internal services. The shift from factory production to services in manufacturing is even more marked if foreign subsidiaries are taken into account. In that case the service share in total manufacturing was estimated at about 45 percent, of which marketing made up approximately half (see Figure III.4). The hypothesis about a positive relationship between service intensity and profitability was, however, only weakly supported by the data.<sup>7</sup>

The purchase of services in manufacturing was shown to be in the order of 6 percent of the turnover. For firm data the correlation between the intensity of internal and external services was found to be negative, indicating that services purchased are mainly substitutes for services within the firm. On the output side, service sales were relatively unimportant and amounted to less than 2 percent of the turnover in total manufacturing. The hypothesis about a positive correlation between input and output service intensity was rejected at the subsector level.

Compared to other European countries the service content in Swedish manufacturing was shown to be below the average, both on the external input and output side. This, of course, raises some questions about the quality and comparability of international data on services in industry.

In the future, the increasing service intensity in manufacturing, observed from the data, will most probably continue. National statistics authorities will have to improve both the definitions and type of data collected to prevent their statistics from rapidly becoming irrelevant. In the meantime data, like those presented in this chapter, gives us some guidance about the structural changes within industry and manufacturing firms.

<sup>7</sup> The countries are Belgium, Denmark, Germany, Italy, the Netherlands and the United Kingdom.



Sources: Bergholm-Jagrén (1985), Eliasson (1985b), and IUI's survey on industrial services 1983.

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# **CHAPTER IV**

# Services in Industry – An International Comparison

by Tomas Pousette

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# **1** Introduction

This chapter compares the service activity in manufacturing industry in eight European countries.<sup>1</sup> Services can be produced either within or outside the firm. Therefore we study both the internal production of services and the purchase of services by manufacturing industry. The purpose of the chapter is both to see if the service intensity differs between countries and to explain the differences. Several hypotheses have been put forward to explain the demand for services by manufacturing firms and the trade-off between internal production and external purchases in markets. Here, we test some of these hypotheses, e.g. concerning technological sophistication, firm size and organizational structure, uncertain or slow economic growth and flexibility of the labor market.

The chapter is organized as follows. In Section 2 data on the purchase of services by total manufacturing industry is presented. The internal production of services is discussed in Section 3. In Section 4 various explanations of the demand for services are analyzed. Section 5 concludes with a summary.

## **2 Purchase of services**

Manufacturing industries' purchase of services presented here is based on an annual inquiry carried out by the statistical office of the European Communities (Eurostat).<sup>2</sup> The basic reporting unit is the enterprise, defined as the smallest legally autonomous unit. Total services purchased are divided into industrial and other (non-industrial) services. The coverage of each of these concepts is given in the appendix.

The data are costs incurred by industrial enterprises directly in their trade in services with other enterprises. They do *not* cover costs incurred by industrial producers indirectly through the activity of externalized, and legally separate, but still closely related specialized service companies. This means that the organization of the enterprise

<sup>&</sup>lt;sup>1</sup>Germany, France, Italy, the Netherlands, Belgium, the United Kingdom, Denmark and Sweden.

<sup>&</sup>lt;sup>2</sup> The exception is Sweden where data have been taken from national input/output statistics. These are in accordance with other Swedish survey data (see Chapter III).

affects the statistics. If service activities are kept within the firm, their purchase and sales of services are included whereas, if service activities are organized in separate companies, their purchase and sales of services are *not* included. This should be kept in mind when comparing the data from various countries.

Services received by manufacturing industry vary considerably between the observed countries, as can be seen from Figure IV.1. In France and Italy services purchased amounted to 21.6% respectively 16.1% of turnover in 1983, while the corresponding figure for Belgium and Sweden was only 9.4% respectively 6.5%. The purchase of services, as a share of turnover, has increased during the period 1975–80 in all countries, except Belgium and the Netherlands.

Non-industrial services account for about 70 percent of the total amount spent on services (see Table IV.1). The share was fairly stable in the period 1975–83 except in the United Kingdom where it increased from 61.7 to 69.8%. The increase in services purchased as a share of turnover in the United Kingdom and Denmark is largely explained by the growth in non-industrial services. In Germany,





Source: Eurostat, Structure and Activity of Industry, annual inquiry.

		1975			1983	
	Indus- trial services	Non- indus- trial services	Total services	Indus- trial services	Non- indus- trial services	Total services
Germany	3.0	9.1	12.1	3.4	9.6	13.0
France	5.6ª	14.7 <sup>a</sup>	20.3ª	6.1	15.5	21.6
Italy	3.9	9.7	13.5	5.2 <sup>b</sup>	10.9 <sup>b</sup>	16.1 <sup>b</sup>
The Netherlands	3.9	9.2	13.1	3.1	8.6	11.7
Belgium	3.5	5.9	9.4	3.3 <sup>b</sup>	6.1 <sup>b</sup>	9.4 <sup>b</sup>
United Kingdom	2.8	4.5	7.3	3.1	7.2	10.2
Denmark	2.7	7.5	10.2	2.9	8.7	11.6
Sweden	-	-	5.6 <sup>c</sup>	-	-	6.5 <sup>b</sup>

Table IV.1	Purchase of industrial and non-industrial services	in
	manufacturing in various countries, 1975 and 1983	3

# Table IV.2Salaried employees in manufacturing i various countries,1975, 1980 and 1983

Percent of total employment

	1975	1980	1983
Germany <sup>a</sup>	27.5	29.6	31.7
Italy <sup>b</sup>	34.4	35.5	_
Belgium <sup>c</sup>	_	29.3	30.3
United Kingdom <sup>d</sup>	27.9	30.6	32.1 <sup>e</sup>
Denmark <sup>f</sup>	27.8	25.5	30.0
Sweden <sup>g</sup>	27.8	29.5	30.6

<sup>a</sup> Local units of enterprise with 10 or more persons engaged 1975, with 20 or more persons engaged 1980 and 1983.

<sup>b</sup> Number of persons in enterprises with 20 or more persons engaged, number of salaried employees in enterprises with 50 or more persons engaged.

<sup>c</sup>Estimates derived from social security records.

<sup>d</sup> All establishments.

e 1982.

<sup>f</sup>Establishments with 6 or more employees.

<sup>g</sup>Establishments with 5 or more employees.

Source: Industrial Statistics Yearbook, annual, Vol. 1, United Nations.

France and Italy the purchase of both industrial and non-industrial services show an increasing share of turnover.

There is a clear and general tendency for services purchased to increase faster than turnover although the development for different service categories varies between countries. The definition and reporting of services purchased furthermore differ somewhat between countries. Nevertheless, the observed variation is so great that it can hardly be explained only by different definitions and measurement errors.

# **3** Internal production of services

Services can either be produced internally or purchased on markets. The factors assumed to determine the trade-off between internal production and externalization will be taken up later. In the preceding section the purchase of services in industry was shown to vary considerably between the countries studied. There are two possible explanations to this variation. First, the total use of services may actually be quite different. Alternatively, service levels may be similar, but a high level of internal service production may compensate for low purchases.

The internal production of services in industry is hard to measure. Here we use the share of salaried employees as a rough measure of internal service production. This proxy is of course open to many objections, but it can at least give some indication of the magnitude of service production within manufacturing industry. From Table IV.2 we see that the tendency of shares of salaried employees in manufacturing industry to increase is the same in all countries. The share is about the same in the countries observed, except in Italy where it is much larger. It is notable that Italy also has the second highest share of services purchased of the countries in the group.

# Table IV.3 Employment by occupation in manufacturing in various<br/>countries in the 1970's and 1980's<br/>Percent of total employment

	APT (1)	Clerical (2)	Sales (3)	Service (4)	Total (5)	Other (6)
Germany (1954)	12.8	5.6	4.9	2.1	35.4	64.6
The Netherlands (1981)	14.4	13.3	4.9	2.4	35.0	65.1
Denmark (1984)	11.9	10.3	4.3	3.6	30.1	70.0
Sweden (1984) <sup>a</sup>	20.0	8.9	4.4	2.9	36.2	63.5
France (1978)	28.6	3.4	0.7	2.8	35.5	64.5
Italy (1978)	15.0	6.2	1.3	1.2	23.7	76.3
United Kingdom (1978)	13.4	11.9	2.3	3.3	30.9	69.0

<sup>a</sup> ISIC 2–4.

*Note:* APT includes administrative and managerial, professional, technical and related workers. Other includes production and related workers, transport equipment operators and laborers, agriculture, animal, husbandry and forestry workers, fishermen and hunters. Workers not classified by occupation (Germany, the Netherlands and Denmark) have been excluded.

*Sources:* Yearbook of labor statistics 1985, ILO, Geneva (Germany, The Netherlands, Denmark and Sweden), Gershuny-Miles (1983) (France, Italy and United Kingdom).

The classification of total employment into salaried employees and operatives is a very rough way to measure the service activity within firms. Wage-earners may be employed in service functions and salaried employees in non-service functions. A functional classification of occupations may therefore give additional information about the internal production of services in manufacturing industry.

In Table IV.3 manufacturing employment has been divided into five occupational categories. The first four categories are broadly defined as service occupations. It should be observed that the data in the two country groups refer to different years and stem from different data sources, which may impair comparability. There are large differences between countries in the occupational profiles. Yet, these data do not tell much of a possible substitution between internal production and external purchases of services.

To sum up, there is no evidence from these data that manufacturing firms in countries which do not buy much services on markets, instead have a larger internal production of services. There is, however, Swedish evidence (see Chapter III in this volume) that this negative correlation exists. Apart from errors of measurement and definitioned differences our conclusion, nevertheless, has to be that the service intensity in the manufacturing sector differs significantly between countries. In the next section we will test various hypotheses to see if this difference can be explained.

# 4 Explanations of manufacturing demand for services

#### 4.1 Branch structure

Service intensity is generally much higher in certain branches of industry, e.g. manufacturing of office and data processing machinery, than in others. To what extent can the differences in national industrial structures explain the differences in services purchased? Let us assume that the branch structure in the various countries is the same and equal to the aggregate structure for the seven countries.<sup>3</sup> The service purchases calculated in this way are compared to the actual numbers in Table IV.4. The effect of differences in branch structure was found to be of minor importance. For the Netherlands and Denmark, where the structural effect is the largest, services received relative to turnover increase with only one percentage point.

Even if differences in branch structure between countries are taken into account, the large differences between services purchased remain.

Table IV.4	Purchase of services in manufacturing in various countries
	with average and actual branch structure, 1982
	Percent of turnover

	Average branch structure (1)	Actual branch structure (2)	Difference (1) – (2)
Germany	13.0	13.0	0.0
France	21.1	21.4	-0.3
Italy	15.7	16.1	0.4
The Netherlands	13.5	12.4	1.1
Belgium	10.0	9.4	0.6
United Kingdom	9.8	9.9	-0.1
Denmark	12.6	11.4	1.2

*Note:* Average branch structure is the weighted average of the countries branch structure with turnover in European Units of Account s weights. NACE 26 (man-made fiber industry) and 33 (manufacture of office machinery and data processing machinery) have been excluded, since no activity was reported in these branches in some of the countries.

Source: Eurostat, Structure and Activity of Industry, annual inquiry.

<sup>3</sup> Sweden is excluded here, since no comparable data on service purchase for different branches are available.

#### 4.2 **Technological sophistication**

A possible explanation of the differences in the use of services in industry could be differences in technological sophistication.<sup>4</sup> The hypothesis is that more technologically advanced production needs more services for R&D, internal coordination, marketing etc. To some extent the technological sophistication in manufacturing industry is inherent in the branch structure. It could be, however, that the same branches in different countries are not equally technologically advanced.

The technological sophistication in industry is difficult to measure. Here we use R&D expenditure as a rough proxy. There is no positive correlation between R&D expenditure and purchase of services (see Table IV.5).<sup>5</sup> Sweden and the United Kingdom have the highest R&D intensity but a relatively low external service intensity, while Italy has the lowest R&D expenditure relative to value added but the second highest external service share. The United Kingdom has four times as high R&D intensity as Italy but only 60% of the share of external services purchased in Italy. This admittedly crude measure of technological sophistication does not confirm the hypothesis that this variable is an important determinant of the externalization of services in manufacturing.

#### Table IV.5 R&D expenditure in manufacturing in various countries, 1975, 1979, 1981 and 1983

Percent of value added

	1975	1979	1981	1983	
Germany	4.1	4.9	5.4	-	
France	4.0	4.3	_		
Italy	1.5	1.4	1.7	1.5	
The Netherlands	4.0	4.5	5.6	_	
Belgium	3.4	3.8	4.2	-	
United Kingdom	4.4	4.8	6.6	-	
Denmark	2.1	2.4	2.7	_	
Sweden	4.1	5.5	6.3	7.4	

Note: Nearest year depending on availability.

Source: OECD, Science and Technology Indicators, No. 2, R&D Invention and Competitiveness.

<sup>&</sup>lt;sup>4</sup> See references in Krolis (1986) for studies which stress technical change as a major determinant of manufacturing demand for services. <sup>5</sup> The estimated equation is given in Table IV.10.

### 4.3 Firm size

It has been argued that firm size explains both the total demand for services and the internalization of services. The more specialized or more advanced services, the more likely that they are demanded by large firms. The tendency in large firms, as shown by Chandler (1977 and 1981), is to internalize functions to exploit possible economies of scope. Stanback et al. (1981) stress that large firm size is a necessary but not sufficient condition for internalization, because there must exist a certain minimum frequency of demand to justify specialization within the firm.

The hypothesis is then that the demand for services in industry increases with the share of large firms in industrial production. A high concentration of production to large firms could also mean that less services are purchased on markets and more services are internalized. To test the correlation between service activity and firm size the distribution of enterprises in five countries is compared in Table VI.6. The enterprise is, as mentioned, defined as the smallest legally autonomous unit. Manufacturing subsidiaries are classified accordingly as separate enterprises, which means that the concentration of large firms is underestimated. To the extent that subsidiaries are integrated in the service activity of the parent company, the data will contain less information for our purpose.

The countries can be broadly classified into two groups: one with a high concentration of large firms (Germany, France and the United Kingdom) and the other with a low concentration (Italy and the Netherlands). The purchase of services relative to turnover is, however, not homogeneous in the two categories. France and Italy,

	Numbers of persons employed		Value added at factor cost			
	20-	100-	500-	20–	100-	500-
Germany	14.7	24.6	60.7	12.5	22.5	65.0
France	19.7	25.4	60.7	17.1	22.5	60.1
Italy	24.3	29.1	46.6	22.9	30.1	47.0
The Netherlands	28.1	32.0	40.0	24.4	31.8	43.8
United Kingdom	15.3	28.6	56.1	12.3	26.6	61.1

Table IV.6 Employment and value added by size of enterprises in<br/>manufacturing in various countries, 1981<br/>Percent

*Note:* Enterprises have been classified in size groups according to the number of employees. Manufacturing include NACE 12, 14, 152, 2–4 excl. 21 and 23.

Source: Eurostat, 1986, Structure and Activity of Industry, data by size of enterprises 1981.

where manufacturing industry relies most intensively on the purchase of services, are e.g. not in the same group.

To understand the effects of large firms on the demand for services we also look at the share of the five, ten and twenty largest manufacturing firms relative to total industrial employment. For four of the five countries compared in Table IV.7 the share of large firms in industrial employment is about equal. The exception is Sweden, where the industrial sector is much more dominated by large firms than in the other countries.

Thus, between Germany, France, Italy and the United Kingdom firm size does not seem to explain the differences in demand for services. Sweden's high concentration to large firms could possibly indicate that services are internalized to a larger extent than in the other countries. However, as shown in Section 2 the share of salaried employees does not confirm the assumption of a higher share of internally produced services in Sweden.

#### 4.4 Organization of firms

Closely related to the question of firm size is the question of the organization of large firms. Petit (1986) has suggested that the growth of producer services is the result of diffusion of new organizational practices which facilitates extension of services to firms. The change from functional (U-form) organization structures to multidivisional (M-form) structures in particular, is thought to have stimulated the demand for services to firms. With more decentralized decision making in large firms the purchase of services is supposed to have been made easier. Several studies agree that the widespread estab-

Table IV.7 The five, ten and twenty largest manufacturing firms in<br/>various countries, 1983

	Five largest firms	Ten largest firms	Twenty largest firms
Germany	10.8	16.5	21.6
France	11.5	17.1	_
Italy	13.6	15.3	-
United Kingdom <sup>a</sup>	10.6	16.8	25.5
Sweden	21.6	36.2	46.4

Percent of manufacturing employment

<sup>a</sup> Shell and Unilever not included.

Source: Fortune; statistics put together by Jagrén (1987).

lishment of M-form structure in Europe took place at the end of the 1960's.

The proportion of the top hundred non-financial enterprises that had a multidivisional form of organization in the beginning of the 1970's in various countries is shown in Table IV.8. It should be observed that there are several variants of multidivisional organization and that the classification may differ between studies. The numbers in the various studies reported for France and particularly for Italy show great dispersion. There is no evidence from these data, however, that manufacturing firms in countries with high reliance on purchase of services, like France and Italy, should have a more decentralized organization structure.

The data in Table IV.8 refer to the situation in the beginning of the 1970's. More recent sample data for Germany show that the share of multidivisional firms has stopped increasing and evened out around 60% 1975–80 (Cable – Dirrheimer 1983). For the other countries we have not found data for the last 10–15 years. Thus, it is possible that the picture from the early Seventies has changed and that manufacturing companies in France and Italy have adopted the multidivisional organization form to a larger extent than, e.g., in Germany.

According to Armour – Teece (1978) the percentage of U.S. firms in their sample with multidivisional organization form flattened out at 78% in the early Seventies. Since the M-form organization was adopted earlier in the U.S. than in Europe this could perhaps be taken as an indicator of the maximum penetration of the M-form.

	Caves (1980) 1970	Steer (1973) 1970–72	Cable- Dirrheimer (1983) 1970
Germany	55		50
France	54	_	43
Italy	48	<b>-</b> .	26
United Kingdom	72	68 <sup>a</sup>	_

Table IV.8The proportion of the top hundred non-financial companies with multidivisional organization form in various countries, 1970

<sup>a</sup> Based on 200 companies, of which 9.2 percent were classified as uncertain.

*Sources:* Caves (1980), calculated from Table IV.1 based on Thanheiser (1972) Germany; Dyas (1972) France; Pavan (1972) Italy; Channon (1973) United Kingdom. Steer (1973) reported in Cable-Yasuki (1985). Cable-Dirrheimer (1983) based on Dyas-Thanheiser (1976) and Chandler-Daems (1980).

Even if the organization structure in firms does not differ significantly between countries, this does not exclude that the attitudes towards decentralized decision making differs, which certainly should influence the externalization of services.

#### **4.5** Labor market flexibility

The decision to produce services internally or purchase them externally should also be influenced by the organization of industrial relations, a view stressed, e.g., by Williamson (1981). Collective agreements and labor law should have an effect on the trade-off between inhouse and external service production. The more stringent the contracts in the labor market, the more one would expect firms to rely on outside suppliers of services. Ideally one would like to have an index of the flexibility on the labor market in different countries, taking into account laws, agreements, lay-off restrictions, etc. In the absence of such a measure we will use unionization rates as an indicator of the strength of the employee side in the labor market. This means that labor market legislation is not directly measured, which is of course a drawback.

The hypothesis is that a high unionization rate should be positively correlated with the externalization of services. In the eight countries studied the unionization rate is highest in Sweden, 80 percent, and lowest in France, 20 percent (see Figure IV.2). The figure shows that there is no positive correlation between the unionization rate and services purchased as a percentage of turnover. On the contrary, there is a negative correlation.<sup>6</sup> This could perhaps indicate that by a high degree of unionism, unions have been powerful enough to hinder the externalization of services. However, one should remember that the unionization rate is only an imperfect measure of the relations on the labor market. In spite of the relatively low unionization rate in Italy, job security backed by legislation, is stronger in Italy than in most other countries (Bratt 1982).

To sum up, these admittedly weak data indicate that the contractual setting on the labor market may be important for the decision to externalize services in industry. The effect of a high unionization rate seems to deter rather than foster the purchase of services.

<sup>&</sup>lt;sup>6</sup> The estimated equation is given in Table IV.10.



Figure IV.2 Unionization rate and purchase services in manufacturing in various countries, 1983

Sources: Unionization rate, Bratt (1982); Purchase of services. Eurostat, Structure and Activity of Industry, annual inquiry.

### 4.6 Economic growth and uncertainty

It has been argued that in periods of uncertain or slow economic growth externalization of services is more likely.<sup>7</sup> High uncertainty encourages firms to reduce investment in service functions that are less strategically important for the firm. To test this argument the annual growth rate of industrial production and the variation in the annual percentage changes were compared with the change in services purchased as a share of turnover (see Table IV.9). Germany,

<sup>7</sup> Krolis (1986) refers to a number of studies advocating this view.

	Annual change in industrial production	Standard devia- tion of annual change in indus- trial production	Total change in services purchased as a share of turnover
Germany	1.7	3.5	0.9
France	1.4	4.1	1.3ª
Italy	2.1	5.7	2.6 <sup>b</sup>
The Netherlands	1.7	2.8	-1.4
Belgium	1.9	3.6	0.0 <sup>b</sup>
United Kingdom	-1.1	3.7	2.9
Denmark	3.1	3.4	1.4
Sweden	0.1	3.7	0.9
a 1077 93			

Table IV.9	Industrial production and purchase of services in manu-
	facturing in various countries, 1975–83

<sup>b</sup> 1975-82

° 1976-82

Sources: Industrial Statistics Yearbook, annual, Vol. 1, United Nations, and Eurostat, Structure and Activity of Industry, annual inquiry.

France, the Netherlands and Belgium all have about the same growth rates and variation in the annual growth rates in the observed period. Still, those countries show widely varying tendencies in the development of total services received. The cost of services purchased increased in Germany and France but decreased in the Netherlands and was constant in Belgium. The two countries with the largest increase in the share of services received, Italy and the United Kingdom, show wholly opposite development of industrial production in the period studied, with a yearly increase of 2.1 percent in Italy and a yearly decrease of 1.1 percent in the United Kingdom. During the observed period the correlation is rather weak between the growth and fluctuation in industrial production on the one hand and externalization of services in manufacturing on the other.8

<sup>8</sup> The estimated equation is given in Table IV.10.

<sup>1977--83</sup> 

# 5 Summary and conclusions

In this chapter the purchase of services by manufacturing firms was shown to vary largely between European countries. The internal production of services in manufacturing, measured by various proxies, did not seem to be higher in countries with low purchase of services on markets. This indicates that there is a difference in total service intensity between countries.

Many seemingly convincing arguments have been suggested to explain manufacturing demand for services. In the paper we tested some of these hypotheses, e.g. concerning the effects of technological sophistication, firm size and organizational form, industrial relations on the labor market and economic growth. The explanatory power of each of these factors was found to be rather weak. One exception was industrial relations, where a negative correlation was shown between the unionization rate and the purchase of services. Some of the results are summarized in Table IV.10.

Thus, it seems that one has to resort to other than economic factors to explain the difference in service intensity between countries. *First*, the statistics on services in manufacturing are far from satisfactory. This is especially crucial in an intercountry comparison. It is possible that some of the variation in service intensity between countries stems from differences in definitions and classifications. Some of the data for the explanatory variables are also rather weak. *Second*, manufacturing firms' demand for services may be affected not only by economic factors, but also by culture, tradition, attitudes etc. These

	Purcl	hase of ces 1983	Change in purchase of services 1975–83	
Constant	18.13	21.26	-2.67	
	(4.73)	(3.26)	(1.84)	
R&D expenditure	-1.22	_	_	
-	(0.97)			
Unionization rate	_	-0.17	-	
Annual change in industrial	_	-	-0.40	
production	_	-	(0.31)	
Standard deviation of annual			0.12	
change in industrial production	_	_	(0.47)	
$\tilde{R}^2$	0.08	0.51	0.42	
DW	1.45	2.45	1.51	

 Table IV.10 Estimated equations for purchase and change in purchase of services in manufacturing

Note: The models have been estimated by OLS. Standard errors in parenthesis.

factors are of course very hard to quantify. Hopefully further research can shed more light on the determinants of manufacturing demand for services.

## Appendix

### **Definition of variables**

#### **Purchase of industrial services**

This item includes the value, at actual cost incurred, but excluding deductible VAT, of all work which the enterprise has had done by others on materials in its property, as well as sums paid to others for other industrial services received, such as current work on repair and maintenance, including that carried out on buildings and accommodation rented out, installation work, technical studies etc., but not the value of installation work on fixed assets and the value of major repairs.

#### Purchase of non-industrial services

This item includes expenditure made, excluding deductible VAT, by the enterprise for non-industrial services received, such as costs for legal and accounting assistance, royalties for patents and licenses based on production (but not the value of buying, on a permanent title basis, patents and licenses, since this value forms part of the nonmaterial assets of the enterprise), insurance premiums, expenditure for board and assembly meetings, contributions to professional organizations, postal, telegraph and telephone charges, sums paid for the transport by other of own-made goods, expenses incurred for the transport – made by others – of salaried personnel between their residence and place of work, advertising costs, commercial travelling expenses, travel and subsistence expenses, fees and commissions paid to persons not belonging to the declaring unit, bank charges, excluding interest payments, information charges, amounts paid for leasing capital goods, non-residential buildings and transport equipment.

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# **CHAPTER V**

# A Micro-Simulation Analysis of Manufacturing Firms' Demand for Telecommunications Services

by Erol Taymaz
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## 1 Introduction

It is now commonly accepted in economics that information and communication technologies have become key factors behind firms' competitiveness and economic growth. This phenomenon has stimulated research on the supply of, and demand for these technologies.

This paper analyzes the factors that affect firm's demand for telecommunications services on the basis of a micro-simulation model of the Swedish economy. The main advantage of microsimulation models lies in the fact that they capture the effects of distributional characteristics. Therefore, the focus of this paper is on the effects of changes in the size distribution of firms that have different propensities to communicate on the total demand for telecommunications services. In other words, the purpose of the paper is not to develop a model for forecasting the demand for telecommunications services, but to develop an analytical tool to understand its micro-determinants better.

The best conceivable method for this purpose is to incorporate the demand structure explicitly into firms' production functions, and to introduce supplier firms in the model. That is, the telecommunications industry should be modeled as one of the sectors that are based on firm-level, micro-data. This method requires additional detailed information on firms' production characteristics. Since such data are not available, it is currently not meaningful to develop the model in this direction.

Instead of explicitly modeling the telecommunications industry, the demand function of each firm can be incorporated into the model. The firms' "demand function" is estimated on firm specific characteristics in the database. The simulation experiments generate those firm-specific characteristics, and the firms' demand for telecommunications is determined indirectly by using the "demand function". This is the empirical method of the paper. The simulation experiments summarized in this paper are presented to demonstrate how the micro-simulation method can be used in this type of analysis. All results obtained are thus tentative, and have to be further collaborated.

The paper is organized as follows. Sections 2 and 3 explain the data sources and the methodology, respectively. The regression estimates of firms' "demand function" are presented in Section 4, and the micro-simulation experiments in Section 5. A summary of results concludes the paper.

### 2 Data sources

The planning surveys have been conducted each year since 1975. These surveys contain data on firm characteristics such as sales value, expected sales, capacity, etc. (for details, see Albrecht 1987.) The 1989 Survey also included questions on the "fixed" and "variable" costs of telecommunications in 1988, and their components (the share of telephone costs, telex costs, etc.). The database of the micro-simulation model, MOSES, is based on the 1983 Planning Survey. Since it is quite time-consuming to prepare a new database for the MOSES model (A *M*odel of the *S*wedish *E*conomic *S*ystem), 1982 is used as the initial base year.

425 firms responded to the 1989 Survey. 175 of those firms answered one of the questions about the fixed and variable telecommunication costs. There are 78 firms that answered both questions, and some of the other questions that are used in the regression analysis. Therefore, our sample consists of those 78 firms. Basic data about those firms (see Table V.1) show that average expenditures on telecommunications almost equal .5% of total sales in 1988. The distribution of firms by their relative demand (the ratio of telecommunications expenses in total sales) is shown in Figure V.1. Note that the area under the line is equal to total demand for telecommunications.

t-tests are used to check if there are systematic biases in the sample. Table V.2 shows test results for the variables employed in the regression analysis. These tests indicate that there is no systematic sampling bias. The only statistically significant test result at the 10% level is obtained for the SALE variable when the separate variance estimate is used. As shown in the SALE and EMP variables, firms that answered the questions about the telecommunication costs are smaller on average than the industry average, although the differ-

Table	<b>V.1</b>	Data	about	the	telecommunication	expenditures	in	a
		samp	le of 78	firm	is, 1988			

	Value (million SEK)			Share in output (in %)		
	Fixed	Variable	Total	Fixed	Variable	Total
Max	5.2	52.0	55.0	1.01	1.03	2.02
Min	.02	.1	.1	.01	.01	.02
Mean	.9	3.4	4.2	.11	.32	.44
Standard	1.0	6.7	7.2	.15	.26	.36
deviation						

Source: The Planning Survey 1989.

Variable	Group	Number of obser vations	Mean -	Standard error	Pooled variance estimates t-valued (prob.)	Separate variance estimated t-valued (prob.)
SALE	Sample	78	1070.3	148.6	-1.42	-1.75
	Others	133	1678.3	314.7	(.16)	(.08)
EMP	Sample	78	1176.8	191.1	96	-1.10
	Others	133	1521.1	249.1	(.34)	(.27)
WIPSH	Sample	78	19.04	1.71	-1.45	-1.55
	Others	133	22.78	1. <b>7</b> 1	(.15)	(.12)
XSH	Sample	78	.50	.03	72	73
	Others	128	.53	.03	(.47)	(.47)
INVSH	Sample	78	.045	.004	83	-1.09
	Others	132	.260	.198	(.40)	(.28)
SKILL	Sample	78	.198	.004	.49	.49
	Others	133	.196	.003	(.62)	(.62)

Table V.2 t-tests for sampling bias

*Notes:* Variable definitions are as follows. SALE, the value of total sales in million SEK; EMP, number of employees; WIPSH, the ratio of work-in-process inventories to total sales; XSH, the share of exports in total sales; INVSH, the ratio of annual investment expenditures to total sales; SKILL, the average wage level.

Source: The Planning Survey 1989.

ences are statistically significant only at the 8-34% levels. Similarly, those firms in the MOSES model have higher output and employment levels than firms in the telecommunications sample.

## 3 Method

The MOSES simulation model is a micro-to-macro model of the Swedish economy (see Eliasson 1977 and 1985; Albrecht et al. 1989). The modeling project was initiated in 1974 by IBM Sweden and work began in 1975. Two databases for the model have been prepared by using 1976 and 1982 real micro and macro data. 225 firms or divisions defined explicitly in the manufacturing sector in the 1982 database. 154 of those firms are real, i.e. data about those firms come from the Planning Survey of 1983 and from firms' financial reports collected by IUI. The questions about firms' telecommunication expenses were first included in the Planning Survey in 1989. This study is the first attempt to incorporate such data into the model.

The explicit modeling of demand for, and supply of telecommunications services needs more detailed data for both user and supplier firms. Therefore, another method that is widely used in the microsimulation analyses is tried in this study.

Firms' demand for telecommunications is assumed to be dependent on the size of the firm, the types of markets to be served, and its production characteristics.<sup>1</sup> A simple regression model can be written as follows.

$$\text{TEL}_{i} = \alpha_0 \text{SIZE}_{i}^{\alpha_1} \text{MARKET}_{i}^{\alpha_2} \text{PROD}_{i}^{\alpha_3} e^{\varepsilon_i}$$
(1)

This equation can be rewritten by dividing both sides by the value of sales, SALE. In this case, we obtain an equation for the share of telecommunications expenses.

$$\text{TELSH}_{i} = \alpha_0 \text{ SALE}^{-1} \text{ SIZE}_{i}^{\alpha_1} \text{ MARKET}_{i}^{\alpha_2} \text{ PROD}_{i}^{\alpha_3} \text{ } e^{\varepsilon_i}$$
(2)

A positive relation between the size variable and telecommunications expenditures can be expected. For the size variable, employment (EMP) and the value of output (SALE) are used. Since these two variables are highly correlated, only one of them will be used at a time in the regression estimates.

The share of exports (XSH) can be used as a proxy for market type. A positive coefficient for the share of exports may be expected because international communications are usually more expensive.

The characteristics of production such as the complexity of products and their design may be expected to have a positive effect on the demand for telecommunications. The production of complex and custom-made products, for example, may require intense information flows between producers and users. There are a number of variables available to represent the characteristics of production. In this paper, the ratio of work-in-process inventories to total sales (WIPSH), the investment share (INVSH), and the skill level (SKILL) are used for this purpose.

Higher values of WIP inventories may indicate batch-type production. Since this type of production is generally associated with custom-made, non-standard products, a positive effect of this variable on the demand for telecommunications is expected. In a similar

<sup>&</sup>lt;sup>1</sup> For a similar model used to examine the factors which influence the growth in demand for telecommunications services in the Italian manufacturing industries, see Antonelli (1989/90).

way, a positive coefficient for the SKILL variable is expected. Since data for the share of skilled personnel are not available in the Planning Survey of 1989, the average wage rate is used as a proxy for the average skill level. Higher values of the investment share may indicate a higher capital-intensity of production. Capital-intensive firms are usually connected with flow-type production that should require a less telecommunications intensive production. They have relatively more stable connections with their suppliers and customers, and their units of transactions are presumably larger.

The profit margin (PM = value added – wages/value added) is also included in one of the regression estimates to capture the relation between this variable and telecommunications intensity. This is the variable used in firms' profit targeting in the MOSES model. The effect of the PM variable is not a priori unambiguous. Although this variable has a negative correlation with the TELSH variable (-.38 which is statistically significant at the 10% level, two-tailed test), its coefficient in the regression estimation is not significantly different from zero.

In brief, the following regression model is used to determine firms' demand for telecommunications.

#### $TEL_{i} = \alpha_{0} EMP_{i}\alpha_{1} XSH_{i}\alpha_{2} INVSH_{i}\alpha_{3} WIPSH_{i}\alpha_{4} SKILL_{i}\alpha_{5} e^{\varepsilon_{i}}$ (3)

TEL : the level of telecommunications expenses, in million SEK EMP : the number of employees XSH : the share of foreign markets in total sales WIPSH : the ratio of WIP inventories to sales level INVSH : the ratio of investment expenditures to sales level SKILL : average wage level  $\varepsilon$  : the random error

In the regression estimates, the log-form of this equation is used. Since this equation is estimated in the log-form, the estimated coefficients are elasticities. In other words, the coefficients show the percentage increase in the dependent variable (TEL) from a 1% increase in the explanatory variables.

This equation is estimated in the following section by using the 1988 data from the Planning Survey of 1989. The model is simulated from 1983 to 1993 to generate the explanatory variables for MOSES firms for the same years. Each firm's demand for telecommunications is found by using the estimated coefficients of Equation 3. The distributional characteristics of demand for telecommunications are obtained in the same way. Although Section 5 presents the results of a standard simulation experiment, various experiments can be performed by changing different policy variables and model parameters to deter-

mine their effects on the demand for telecommunications.

Before the regression estimates and simulation experiments are presented, two major caveats of this method should be emphasized. First, strictly speaking, the equation presented in this section is not a real demand equation since it excludes the price of telecommunications services. Telecommunications data are not yet available for other years. Thus, it is not possible to estimate price elasticities. Although there are some studies indicating that even household demand is highly inelastic,<sup>2</sup> this problem should be explored in detail when the Planning Surveys for later years become available. Second, we assume that the regression model is structurally stable. Relative price changes, new innovations in telecommunications technologies, etc., will also affect the structure of the model. The simulation period is relatively short, only 10 years. Hence, we assume that the effects of those changes are not significant.

### **4 Regression estimates**

Regression estimates of Equation 3 are shown in Table V.3. The equation is estimated for total (TEL), fixed (FIX), and variable (VAR) telecommunication costs. The estimated coefficients have expected signs and the explanatory power of equations are relatively good for the TEL and VAR variables.

<sup>&</sup>lt;sup>2</sup> For example, see Park et al. (1983); Bewley and Fiebig (1988). For the estimates of demand elasticity of telephone call time in Sweden, see Lang and Lundgren (1989); Sjöholm (1990).

Explanatory	Dependent variables								
variables	LTEL	LTEL	LTEL	LTELSH	LFIX	LVAR			
	1	2	3	4	0	/			
LSALE		13		-1.13**					
		(.70)		(6.10)					
LEMP	1.02**	1.14**	1.02**	1.14**	1.00**	1.07**			
	(12.67)	(5.88)	(12.46)	(5.88)	(7.43)	(11.32)			
LSKILL	1.50**	1.66**	1.54**	1.66**	2.16**	1.11**			
	(3.51)	(3.41)	(3.51)	(3.41)	(3.01)	(2.20)			
LWIPSH	.19**	.16*	.16*	.16*	01	.22**			
	(1.70)	(1.34)	(1.39)	(1.34)	(0.04)	(1.67)			
LINVSH	27**	27**	25**	27**	25*	27**			
	(2.39)	(2.38)	(2.10)	(2.38)	(1.29)	(2.07)			
LXSH	.11	.12*	.15*	.12*	01	.12			
	(1.23)	(1.36)	(1.54)	(1.36)	(.04)	(1.23)			
LPM			25						
			(1.00)						
Constant	-4.09**	-3.77**	-4.25**	-3.77**	-3.74**	-5.56**			
	(4.09)	(3.41)	(4.16)	(3.41)	(2.22)	(4.73)			
Number of									
observations	78	78	77	78	78	78			
$\mathbb{R}^2$	72.8	73.0	72.7	44.8	48.6	67.4			
Adjusted R <sup>2</sup>	70.9	70.7	70.3	40.1	45.1	65.2			

Table V.3 Regression estimates of firms' demand for telecommunications

*Notes:* \* means statistically significant at the 10% level, one-tailed test. \*\* means statistically significant at the 5% level, one-tailed test. Numbers in parentheses are t-values. Variable definitions: LTEL: the level of telecommunications expenses; LTELSH: the share of telecommunications expenses in output; LFIX and LVAR: the level of fixed and variable telecommunications expenses, respectively; LSALE: the value of total sales; LEMP: the number of employees; LSKILL: the average wage level; LWIPSH: the share of WIP inventories; LINVSH: the ratio of annual investment expenditures to total sales; LXSH: the share of exports in total sales; LPM: the profit margin (value added–wages/value added). All variables are in log-form.

## **5** Simulation experiments

The model is simulated for 11 years by using the modification function, MSTART190, and the database R1982.91.<sup>3</sup> Firms' demand for telecommunications are found by using the first model in Table V.3. A number of adjustments have been made to adapt the model for changes in wages and prices over time. First, an approximation for the INVSH variable is used since this variable exhibits wide annual fluctuations in the model. The INVSH variable is calculated as .15\*K1/S, where K1 is the value of physical capital stock, and S total sales value. The average of this variable is very close to the real INVSH variable in 1988. Second, wage rates are deflated by using the domestic consumer prices index (CPI) based on 1988 wages to obtain comparable SKILL variables for each year. The TEL variable obtained in this way is interpreted as the value of telecommunications expenses in 1988 prices. Therefore, those expenses are divided by the price index to obtain their value in current prices. Since there is almost no difference between the CPI and the GNP deflator, the former is used for this purpose. The share of telecommunications expenses (TELSH) is found by dividing the TEL variable with the total value of sales in current prices.

Real growth rates of industrial output and telecommunications expenses are shown in Figure V.2.<sup>4</sup> Telecommunication expenses have increased relatively more after 1988. Thus, as depicted in Figure V.3, there is an increase in the weighted average of the TELSH variable after this year. As a result of this change, the share of telecommunications expenses in total output increased modestly from .48% in 1983 to .57% in 1993.<sup>5</sup>

There may be three factors that cause this phenomenon. First, the telecommunications intensity of bankrupt firms (exits) and new firms (entrants) may be different. For example, if exiting firms have lower

<sup>&</sup>lt;sup>3</sup> In the MOSES model, each experiment is carried out by making changes in the original model (changes in the behavioral equations, variables, etc.) by using a modification function, MSTARTxx. This allows to keep model in its original form. There are two datasets (for 1976 and 1982) with various versions. For details on the model and databases, see Bergholm (1989).

<sup>&</sup>lt;sup>4</sup> Note that all figures refer to firms' demand for telecommunications services, not total demand. As stated in a study of ECE (1987: 138-139), "[i]n countries with a high telephone density, such as the United States and Sweden, business telephones generally account for one third or less of the total telephone population." The share of business telephones in the total number of telephones in Sweden is only 31.1%.

 $<sup>^{5}</sup>$  Incidentally, the corresponding figure for the Japanese industry is very close to these values. In a study of information technology and economic growth in Japan, the share of telecommunication expenses in total domestic output is found .53% in 1984, and estimated to be .54% in 2000 (Imai 1987).

telecommunications shares (low value of the TELSH variable) than those of new firms, the high-TELSH firms will capture an increasing share in total demand. Second, the growth rates of low- and high-TELSH firms may be different. If high-TELSH firms have higher growth rates, they will increase their share. Finally, the majority of firms may increase their telecommunications intensity thereby increasing the aggregate telecommunications intensity as a result of changes in those variables that determine their demand for telecommunications. This is sufficient to tell that income elasticities of demand should not be estimated on macro data.

Figure V.5 depicts the weighted average TELSH values of new firms (NEW), exiting firms (EXIT), and remaining firms (REM) during the simulation experiment. This figure reveals that there are not significant differences among those firms in terms of their TELSH values. In other words, the gradual increase in the aggregate telecommunications intensity cannot be explained by the differences in exiting and entering firms' telecommunications intensity.

Figure V.4 shows the demand distribution of firms by their sales value. Note that the area under the curves is equal to total value of telecommunications expenses. There are significant changes in the distribution of these expenses after 1988. This figure indicates that firms with low initial telecommunications intensity exhibit higher increases in their demand for telecommunications in this period. On the other hand, these firms have higher growth rates as shown in Figure V.6. There, the growth rates from 1983 to 1993 of 182 firms that remained in the experiment for all years are plotted against their 1993 TELSH values. (A similar figure is obtained when the 1983 TELSH values are used instead of 1993.) As shown in this figure, those firms that have initially lower TELSH values grew faster in the simulation than other firms (the correlation coefficient of these two variables is equal to -.40 which is statistically significant at the 1%level).<sup>6</sup> But the effect of this change cannot compensate for the increase in the TELSH values of those firms. In brief, the major part of the increase in total telecommunications expenses came from the intensified use of telecommunications services by those firms that have relatively low initial TELSH values. The differences in growth rates determined the changes in the distribution of relative demand for telecommunications. The impact of this factor is also revealed when the actual level of total demand is compared with "potential" demand. If all 182 firms grew at the same average growth rate, their

<sup>&</sup>lt;sup>6</sup> This negative relationship still holds for other measures of telecommunication intensity such as the share of telecommunication costs in total value of inputs or the ratio of telecommunication costs to value added.

total demand for telecommunications would be 10% higher than the actual level. In other words, estimates based on aggregate data that do not take into account the micro, distributional effects would have an error margin of 10%. This result shows the advantage of micro-simulation analysis over the conventional analysis based on aggregate data. The changes in the distribution of micro-entities matter a lot in the determination of macro-variables.

A similar relationship is also observed for the rate of return variable.<sup>7</sup> The rate of return is negatively correlated with telecommunications intensity. The correlation coefficient for these variables in 1992 is equal to -.37 which is statistically significant at the 1% level. This negative relationship still holds for each sub-sector as shown in Figures V.7a-d.

Those results are surprising. A positive relationship between firms' "profitability" and technological competence on the one hand, and demand for telecommunications on the other would rather be expected.<sup>8</sup> Note, however, that the TELSH variable (the share of telecommunications expenditures in total output) found in this study is a log-linear function of a number of firm characteristics. The correlation between the TELSH variable and any performancerelated variable such as the rate of return directly reflects the relation between those firm characteristics and the performance-related variable. For example, the SALE variable is negatively correlated with the TELSH variable, and positively correlated with the rate of return variable (both of them are statistically significant at the 1% level in 1993). Thus, the negative correlation between the TELSH and the rate of return variable to some extent reflects the effect of firm size on both variables.<sup>9</sup> (It is also noteworthy that another performancerelated variable, the profit margin, has a coefficient which is not statistically different from zero in the regression estimates of the TELSH variable as shown in Table V.3, although the TELSH variable is negatively correlated with the profit margin.) Therefore, it is quite difficult to determine causality relations between telecommunica-

<sup>&</sup>lt;sup>7</sup> The rate of return is defined as the profit per unit of assets valued at current reproduction costs. There is an outlier firm that have a very high rate of return. This firm is not shown in Figure V.7 and excluded in the estimation of the correlation coefficient. <sup>8</sup> Incidentally, an econometric study by Loveman (1988) found that "IT [information technology] capital had little, if any, marginal impact on output or labor productivity" in a sample of establishments in the U.S. and Western European manufacturing industries. In this study, IT capital is defined to include computing machines, databases, purchased software, telecommunications, telex and satellite equipment, and document generation equipment.

<sup>&</sup>lt;sup>9</sup> Similar correlations are calculated for the real data obtained from the Planning Survey of 1989. In the sample of 77 firms used in the estimation of Equation 3 in Table V.3, the correlation coefficients are as follows: LSALE-LPM: .32, LSALE-LTELSH: -.20, LPM-LTELSH: -.38. All coefficients are statistically significant at the 5% level, one-tailed test.

tions intensity and performance-related variables, especially, given the fact that our results critically depend on the regression estimates of the TEL variable.

## 6 Conclusions

A micro-simulation method for the analysis of firms' demand for telecommunications has been shown to help explaining the determinants of demand for telecommunications. Microsimulation methods allow the analyst to generate time-series of simulated demand estimates that are determined by a number of firm characteristics and the size distribution of firms.

This exploratory study tells that total demand for telecommunications is a very complex function of various economic variables. Therefore, future research is needed to improve the estimation of firms' "demand function" that should incorporate the effects both of changes in relative prices and of changes in telecommunications technology, as it is used in firms' information systems.



Figure V.1 The distribution of telecommunications demand by firms size, 1988







Figure V.3 Manufacturing firms' demand for telecommunications services, 1983–93











Figure V.6 Firms' growth rates vs. telecommunications intensity, 1983–93



Figure V.7a Rate of return vs. telecommunications intensity, raw materials, 1993



Figure V.7b Rate of return vs. telecommunications intensity, intermediate goods, 1993







Figure V.7d Rate of return vs. telecommunications intensity, consumer goods, 1993

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# THE KNOWLEDGE BASED INFORMATION ECONOMY

The implications of the knowledge-based information economy are studied conceptually and statistically. Innovation, economic coordination, and diffusion of knowledge are found to be dominant resource-using activities which are reflected in the extent of service production in the economy. Substitution occurs between internal production and external acquisition of services related to manufacturing activities. This and the organization of industry may explain observed differences among countries in international trade in services. If properly measured manufactured goods and related services are found to account for almost half of GNP. Analogously, the definition of capital should be expanded to include intangibles having at least the same order of magnitude as conventionally measured (hardware) capital. The study also includes an attempt to quantify the actual and the potential sizes of the telecommunications market for knowledge communication through electronic methods.

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